### Title 1—OFFICE OFADMINISTRATION

Division 10—Commissioner of Administration Chapter 12—State of Missouri—Social Security Manual

#### PROPOSED AMENDMENT

**1 CSR 10-12.011 State of Missouri—Social Security Manual.** The Commissioner is amending the title, purpose, and sections (1), (2), and (3); deleting sections (4), (5), (6), (7), (8), (9), (10), (11); and deleting Exhibits 1 and 2.

PURPOSE: This amendment updates the regulation to reflect the current role of the State Social Security Administrator in administering Social Security coverage to employees of political subdivisions and instrumentalities. This amendment also updates terminology used in the regulation.

1 CSR 10-12.011 State of Missouri—State Social Security [Manual] Administration

PURPOSE: The [state] State Social Security [Administration] Administrator, the Director of Accounting of the Office of Administration, has the authority to make and publish such rules as are necessary for [to] the efficient administration of Old Age Survivors and Disability Insurance coverage to employees of [state and local political entities] political subdivisions and instrumentalities. This rule establishes coverage [, recordkeeping and reporting] guidelines for [state and local governmental officials] political subdivisions and instrumentalities.

- (1) Extension of Social Security Coverage to [Public Agencies] Political Subdivisions and Instrumentalities Other Than State Units.
- (A) The governing body of *[cities, towns and villages shall]* any political subdivision or instrumentality having a Social Security qualified retirement plan may adopt and submit to the *[OASDHI Unit an ordinance providing for]* State Social Security Administrator a resolution requesting the extension of Social Security coverage to all eligible employees as defined by applicable federal and state laws, section 218 (42 USC 418) of the Social Security Act and section 105.300 through 105.440, RSMo. *[(see Exhibit I).*]
- (B) The governing body of political subdivisions and instrumentalities, as defined in section 105.300(7) and (8), RSMo except as provided in subsection (1)(A) of this rule, shall adopt and submit to the Social Security Unit a resolution providing for extension of Social Security coverage to all eligible employees as defined by applicable federal and state laws. (see Exhibit II).
- (C) In addition to the requirements of subsections (1)(A) and (B)] (B) If adopting a resolution requesting a referendum as described in subsection (1)(A) of this rule and section 105.300(7) and (8), RSMo, political subdivisions and instrumentalities, upon a successful referendum, shall execute and submit to the [Social Security Unit] State Social Security Administrator a Social Security ["]Plan and Agreement["] contract which shall provide for an effective date of coverage in accordance with applicable federal and state law. [(see Exhibit III).] If the referendum is not successful, then Social Security coverage is not extended to members of the qualified retirement plan. A referendum can again be requested after a period of one year.
- [(D)] (C) Political subdivisions and instrumentalities [shall, in addition to the requirements of (1) (A)–(C), ] qualifying under subsection (1), shall provide to the [Social Security Unit] State Social Security Administrator all federal employer identification number(s) assigned by the Internal

Revenue Service when a ["]Plan and Agreement["] is executed [or when a payroll reporting unit number is requested].

- (D) The governing body of any political subdivision or instrumentality not having a Social Security qualified retirement plan may adopt and submit to the State Social Security Administrator a resolution requesting the extension of Social Security coverage to all eligible employees as set forth in applicable federal and state laws, section 218 (42 USC 418) of the Social Security Act and sections 105.300 through 105.440, RSMo.
- (2) Designation of Reporting Officials.
- (A) Each political subdivision or instrumentality [of the state] covered under the voluntary Social Security program [hereinafter called a public agency(ies),] in subsection (1), shall designate, by position, one (1) individual through whom all [transactions] communications with the State Social Security Administrator [Unit] shall be channeled [and who shall be responsible for all reports to the Social Security Unit. A public agency requesting a separate payroll reporting unit (PRU) number for any integral part of that agency shall also designate one (1) individual, by position, of each PRU through whom all transactions with the Social Security Unit shall be channeled and who shall be responsible for all reports to the Social Security Unit].
- (B) The director of the [state agency] Division of Accounting of the Office of Administration, as [defined] set forth in section 105.300(10), RSMo, shall be the official designated to be responsible for State Social Security Administration [reporting matters pertaining to employees of each state unit]. All [transactions] communications [with] regarding [the] Social Security [Unit], excluding required federal reporting and payments, shall be channeled through [the] this designated official or their designee.
- (3) [Annual Wage Report Transmittal by Public Agencies and State Agencies With Local Fund Payrolls.] All political subdivisions and instrumentalities with coverage agreements shall comply with applicable federal and state withholding laws and regulations related to Social Security and Medicare coverage and exclusions.
- [(A) Each public agency covered by the Social Security program by agreement executed under section 105.350 and submitting annual wage and tax information on paper shall file Form W-3SL, Transmittal of In-come and Tax Statements for State and Local Governmental Employers (see Exhibit IV) and related Forms W-2, Wage and Tax Statements, to the Social Security Administration (SSA) in conformity with federal SSA requirements. Each public agency assigned two (2) or more payroll record unit (PRU) numbers must file a separate W-3SL wage report for each PRU number assigned. Each public agency reporting covered wages under more than one (1) federal employer identification number (EIN) must file a separate Form W-3SL for each federal employer identification number under which covered wages are paid. All substitute wage reporting forms must be those which have been approved by the Social Security Administration.
- (B) Each state and local employer authorized to submit W-2 Copy A information on magnetic tape or diskette under the State and Local Annual Magnetic Reporting (SLAMR) plan shall submit tapes and diskettes to the Social Security Administration in accordance with instructions and accompanied by the appropriate transmittal forms provided by the Social Security Administration.
- (C) In addition to the requirements of subsections (3)(A) and (B) of this rule, all public agencies covered by the Social Security program by agreement executed under section 105.350 must file AAFO Form 10, State of Missouri, Governmental Employer Annual Report of Social Security Wages Paid (see Exhibit V) to the state agency. An original copy of AAFO Form 10 shall be filed to the state Social Security Unit along with copy two (2) of Form(s) W-3SL as defined in subsection

- (3)(A). State and local governmental employers authorized to submit W-2 Copy A information on magnetic tape or diskette must attach a copy of Form 6560, Employer Summary of Form W-2 Magnetic Media Wage Information to AAFO Form 10. Public agencies assigned two (2) or more PRU numbers must file a separate AAFO Form 10 for each PRU.
- (D) Each AAFO Form 10 wage report must be properly completed and mailed to the state agency on or before the thirty-first day of the month following the close of each calendar year. If the thirty-first falls on a Saturday, Sunday or holiday, the wage report shall be due on the next working day.
- (E) AAFO Form 10 shall include the total of all covered wages paid annually to personnel employed by departments, boards, commissions, etc. reportable under the employer's state SSA number. Governmental employers reporting covered wages under more than one (1) federal employer identification number (EIN) shall report on AAFO Form 10 for each federal employer identification number under which covered wages are paid.
- (4) Annual Wage Report Transmittal by State Departments not Under the State Payroll System.
- (A) Each state unit shall file annual reports of Social Security wages paid in accordance with the requirements of subsections (3)(A)—(E) of this rule.
- (B) Each state unit reporting covered wages which were paid from state appropriations and local nonappropriated funds shall, in addition to the requirements of subsections (3)(A)–(E) of this rule, submit a signed certification of the wage amount paid from state appropriations for section 105.400, RSMo employer contribution fund transfer purposes.
- (5) Semi-monthly Social Security Deposits by Political Subdivisions and Instrumentalities of the State and State Agencies with Local Fund Payrolls.
- (A) Each political subdivision and instrumentality of the state covered under the Social Security program and each state unit making wage payments from nonappropriated local funds shall deposit Social Security contributions due within three (3) calendar days following the close of each semi-monthly period as follows:
- 1. For covered wages paid during the first fifteen (15) days of a calendar month, semi-monthly deposit reports and remittances are due on or before the eighteenth day of the calendar month; and
- 2. For covered wages paid during the sixteenth through the last day of each month, semi-monthly deposit reports and remittances are due on or before the third day of the following month. If the due date, third or eighteenth, falls on a Saturday, Sunday or legal holiday observed by the United States Postal Service, the Social Security deposit shall be due on the next working day.
- (B) If the employer does not have a payroll within a semi-monthly period, the applicable deposit form for the period should be filed with the next deposit.
- (C) If no Social Security wages were paid during either a semi-monthly deposit period within a calendar month, indicate "No Covered Wages" on both semi-monthly deposit forms and mail on or before three (3) calendar days following the end of the month.
- (D) Governmental entities with twenty-five dollars (\$25) or less average combined employer/employee Social Security liability per semi-monthly deposit period may be authorized by the state agency to deposit Social Security contributions quarterly. Governmental entities designated as quarterly depositors shall deposit Social Security contributions due and file a Social Security deposit form no less than quarterly and within three (3) calendar days following the close of the third month of each quarter. If the average semi-monthly Social Security contributions (combined employer/employee taxes) exceed twenty-five dollars (\$25), deposits will be required on a semi-monthly deposit schedule in accordance with requirements of subsection (5)(A). Departments or subunits of a governmental entity permitted to file separate Social Security

deposits under a PRU number must remit Social Security contributions due in accordance with the requirements of subsection (5)(A) of this rule.

- (E) Deposits received postmarked after the due date shall be considered delinquent. Delinquent deposits shall be assessed interest at a rate equal to that charged by the Social Security Administration plus a penalty of five dollars (\$5) for the first day and one dollar (\$1) for each day thereafter or the penalty prescribed by the federal agency, whichever is greater, for the period for which deposits are delinquent. Interest shall not be billed if less than one dollar (\$1). Checks for Social Security deposits shall be made payable to the "OASDHI Trust Account" and shall be accompanied by a signed deposit ticket (see Exhibit VI) and Debit/Credit Notice, if applicable (see Exhibit VII).
- (F) Deposits will be considered timely filed if received postmarked on or before the due date and received no later than seven (7) days after the due date. Deposits postmarked on or before the due date and not received within seven (7) days following the due date will be subject to interest and penalty charges from the due date to the date received. NOTE: Postage-metered stamps are not an acceptable substitute for actual post office cancellation marks. Deposits received delinquent and having a postage-metered stamp will be subject to delinquent charges from the due date to the date received.
- (6) Transmittal of Initial Reports of Social Security Wages Paid. Initial reports of Social Security wages paid covering the period from the effective date of coverage shall be prepared in accordance with requirements in effect for the period being reported and submitted on or before the due date fixed by the Social Security Unit.
- (7) Transmittal of Social Security Adjustment Reports to the State Agency. Social Security adjustment reports shall be completed, dated and submitted to the Social Security Unit on the proper form immediately upon discovery of a wage reporting error. Form W-2C, Statement of Corrected Income and Tax Amounts, (see Exhibit IX) must be used along with Form W-3C, Transmittal of Corrected Income and Tax Statements, (see Exhibit X). In addition to Forms W-2C and W-3C, the Social Security Unit requires that AAFO Form 11, Governmental Employer Report of Social Security Wage Adjustments, (see Exhibit XI) be completed. Where the Social Security Administration or state agency ascertains that an error was made, the necessary adjustment reports must be prepared and submitted in accordance with requirements in effect for the period being corrected and submitted on or before the due date fixed by the Social Security Unit. Adjustments which result in an additional contribution liability must be accompanied by a check(s)made payable to the "OASDHI Trust Account." Adjustments which result in an overpayment of contribution liability must be processed separately and cannot be used to offset the Social Security contribution liability on a current deposit. Only after a credit adjustment has been processed, will credit be issued by the Social Security Unit which may then be used to satisfy future Social Security liability.

### (8) Late Reports.

(A) If any wage or adjustment report is not received by the Social Security Unit within the deadlines established by sections (3), (4), (6) and (7) of this rule, penalty will be assessed at five dollars (\$5) for the first day and one dollar (\$1) for each day thereafter from the due date until the completed report is received. Delinquent wage and adjustment reports which result in additional liability shall also be assessed interest on contributions due at a rate equal to that charged by the Social Security Administration. Interest shall not be billed if less than one dollar (\$1).

- (B) Covered public entities shall transmit to the Social Security Unit, upon notification, the amount of any federal interest and/or penalty on contributions due on any wage or adjustment report which is determined to be delinquent by the Social Security Administr-ation.
- (9) Extension of Time to File Reports. Public agencies may be granted a reasonable extension of time to file wage reports required by the state agency if a written request stating in sufficient detail the reasons additional filing time is necessary is mailed to the state agency on or before the report due date.
- (10) Review by the State Agency. The state agency upon notice may review payroll and disbursement records of any entity covered under a state Social Security Agreement for compliance with federal and state Social Security law.
- (A) General Investigative Audits. The state agency upon its initiative may conduct investigative field audits of the books and payroll records of any public entity which has adopted coverage. The audits may be conducted at the business office of any participating entity or at any other site mutually convenient to the state agency and the entity. The state agency may require covered entities to submit reconciliation statements disclosing total wages and compensation disbursed for all personal services performed during a designated period for comparison with wages included upon reports for which contributions were paid in that same period.
- (B) Tax Audit for Failure to Pay Contributions and File Reports. Upon failure or refusal of any political subdivision or instrumentality, or unit thereof, covered by agreement pursuant to section 105.350, RSMo to submit Social Security wage reports or adjustment reports and pay timely contributions in accordance with the terms of the agreement or applicable regulations, the state agency after giving notice may order the entity to make its payroll books and related records available at the business office of the entity, and may audit those books and records to determine the liability for reporting wages, the late-filing penalty and the federal interest charge from the date due until paid. Upon completion of the audit, the entity shall be given the opportunity to make payment. In the event of refusal to make payment, the state agency shall then certify the amount to be collected in accordance with section 105.385, RSMo.
- (C) The state agency may recover the actual costs and necessary expenses for the preparation of required Social Security wage and adjustment reports not filed with the state agency by a political subdivision or instrumentality.
- (11) Any political subdivision or instrumentality of the state covered under the Social Security program and each state unit making wage payments from nonappropriated local funds may request that the state administrator abate any portion or all of a penalty charge which has been assessed in accordance with section 105.380(2). All such requests must be submitted to the state administrator in writing and establish "good cause." This regulation prescribes no specific standard for "good cause." Generally, "good cause" exists when there are—unusual circumstances over which an entity has no control; emergency situations which are not expected to reoccur; or situations which cannot reasonably be anticipated. Generally "good cause" abatements will be granted in the following situations: death or serious illness of the reporting official or an individual having sole authority to execute a report or payment on behalf of the covered entity or agency or destruction by fire or other casualty of the entity's place of business or business records. The following situations are not considered sufficient reason to grant "good cause" abatements: the entity is situated in a place remote from the state agency; delays are due to procedural problems such as slow processing or warrants or vouchers; failure of responsible officials to meet and approve payments;

inability of a state agency to obtain cooperation from an official of the political subdivision; a lack of expertise on the part of the official of a local subdivision; a lack of funds; or failure to notify the state agency of the current mailing information or failure to receive deposit and/or report forms does not relieve the current reporting official of the obligation to file timely Social Security deposits and reports.]

AUTHORITY: section 105.430, RSMo 1986. Original rule filed Feb. 13, 1980, effective July 11, 1980. Amended: Filed Jan. 14, 1981, effective June 11, 1981. Amended: Filed Sept. 4, 1981, effective Dec. 11, 1981. Amended: Filed Sept. 10, 1982, effective Jan. 1, 1983. Amended: Filed Sept. 8, 1983, effective Dec. 11, 1983. Amended: Filed Aug. 12, 1985, effective Nov. 12, 1985. Amended: Filed September 21, 2016.

PUBLIC COST: This proposed amendment will not cost state agencies or political subdivisions more than five hundred dollars (\$500) in the aggregate.

PRIVATE COST: This proposed amendment will not cost private entities more than five hundred dollars (\$500) in the aggregate.

NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed rule with the Commissioner of Administration, P.O. Box 809, Jefferson City, MO, 65102. To be considered, comments must be received within thirty (30) days after publication of this notice in the Missouri Register. No public hearing is scheduled.

# [EXHIBIT I

ORDINANCE NO.	

A BILL TO ENACT SEVEN SECTIONS OF THE ORDINANCES OF THE CITY OF
, MISSOURI, TO BE KNOWN AS SECTIONS A, B, C, D, E, F, AND G
DECLARING THE POLICY AND PURPOSE OF THE CITY OF MISSOURI, TO
EXTEND TO ALL ELIGIBLE EMPLOYEES AND OFFICIALS OF SAID CITY WHO ARE NOT
EXCLUDED BY LAW OR BY THIS ORDINANCE, AND WHETHER EMPLOYED IN
CONNECTION WITH A GOVERNMENTAL OR PROPRIETARY FUNCTION OF SAID CITY,
THE BENEFITS OF THE SYSTEM OF FEDERAL OLD-AGE, SURVIVORS', DISABILITY AND
HEALTH INSURANCE AS AUTHORIZED BY SECTION 218 OF THE SOCIAL SECURITY ACT
AMENDED, AND BY SECTIONS 105.300 THROUGH 105.440, RSMo (1986), TOGETHER WITH
ALL APPLICABLE RULES AND REGULATIONS RELATIVE THERETO: AUTHORIZING AND
DIRECTING THE MAYOR <sup>2</sup> TO PREPARE, EXECUTE AND SUBMIT TO THE OFFICE OF
ADMINISTRATION OF THE STATE OF MISSOURI, AS STATE AGENCY, A PLAN AND
AGREEMENT FOR EXTENDING BENEFITS TO SAID EMPLOYEES AND OFFICIALS AND
AUTHORIZING AND DIRECTING THE MAYOR <sup>2</sup> AND CITY CLERK <sup>2</sup> TO EXECUTE
AGREEMENTS AND MODIFICATIONS AND AMENDMENTS THEREOF WITH SAID STATE
AGENCY, PROVIDING FOR THE EXTENSION OF SAID BENEFITS TO SAID EMPLOYEES
AND OFFICIALS AS SET FORTH IN SAID PLAN; PROVIDING FOR DEDUCTIONS FROM
THE WAGES OF THE EMPLOYEES AND OFFICIALS OF SAID CITY TO WHOM SAID
BENEFITS ARE EXTENDED TO BE MADE AND PAID OVER AS PROVIDED BY THE
APPLICABLE STATE AND FEDERAL LAWS AND REGULATIONS: PROVIDING FOR THE
APPROPRIATION AND PAYMENT BY SAID CITY OF EMPLOYER'S CONTRIBUTIONS AS
PROVIDED BY THE APPLICABLE STATE AND FEDERAL LAWS AND REGULATIONS:
PROVIDING THAT SAID CITY SHALL KEEP SUCH REPORTS AS MAY BE REQUIRED BY
APPLICABLE STATE AND FEDERAL LAWS AND REGULATIONS; (AND DECLARING AN
EMERGENCY TO EXIST SO THAT THIS ORDINANCE SHALL BE IN FULL FORCE AND
EFFECT FROM AND AFTER ITS PASSAGE AND APPROVAL).
BE IT ORDAINED BY THE COUNCIL OF THE CITY OF, MISSOURI,
HEREBY ENACTS THE FOLLOWING SECTIONS OF ORDINANCES OF THE CITY OF
, MISSOURI, TO BE KNOWN AS SECTIONS A, B, C, D, E, F, AND G OF
THE ORDINANCES OF THE CITY OF, MISSOURI, AND TO READ IN
WORDS AND FIGURES AS FOLLOWS: <sup>3</sup>
SECTION A. It is hereby declared to be the policy and purpose of the City of
, Missouri, to extend to all eligible employees and officials of said city who
are not excluded by law or by this ordinance, and whether employed in connection with a
governmental or proprietary function of said city, the benefits of the system of federal Old-Age,
Survivors, Disability and Health Insurance as authorized by the sections 105.300 through 105.440,
RSMo (1986), as the same may be now and hereafter in effect.



SECTION E. The City of		, Missouri, from and after the approve	al
of the plan and agreement of the	his city by the state agency,	shall fully comply with, and shall kee	p
such records, make such rep	orts and provide such meth	ods of administration of said plan an	d
agreement as may be required	by all applicable state and fe	ederal laws, rules and regulations, no	w
• •		of the benefits of the federal Old-Age	
v vv		employees and officials of this city. Fo	
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		ired reports, keep all records and b	
•		ent on behalf of this city, and any and a	
	v 1	this city with respect to said plan an	
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Missouri			, ,
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SECTION F. All ordinand		in conflict with the provisions of the	is
ordinance are hereby repeale		in conjuct with the provisions of the	15
		ervation of the public peace, health an	А
		, Missour	
		ce, an emergency is hereby declared t	
		om and after its passage and approva	
		m and agree us passage and approva	••
1 Sections of this ordinance of	ure designated by letter wh	nich should be changed to the desire	А
numbers by which the ordinar			и
		to take the actions referred to, the title	10
of the official who is to take s			, C
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here set forth, the style should			ıı
<sup>4</sup> Insert title of governing body			
mseri inte of governing body	ty governing body is not Ci	ny Councii.	
Passed this	day of	19	
Approved this	day of	, 19 , 19	
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ATTEST:			
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		MAYOR	_
		_	
CITY CLERK			
5-5- 5			
I, the undersigned, being C	City Clerk of the City of	, Missouri, and, a	ıs
such, having the official record	ds of said city in my possession	on, do hereby certify that the above an	d
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		, 19, and wa	
approved on the	day of	, 19, as th	ıe
same appears in City Record	Book No	_at page	-
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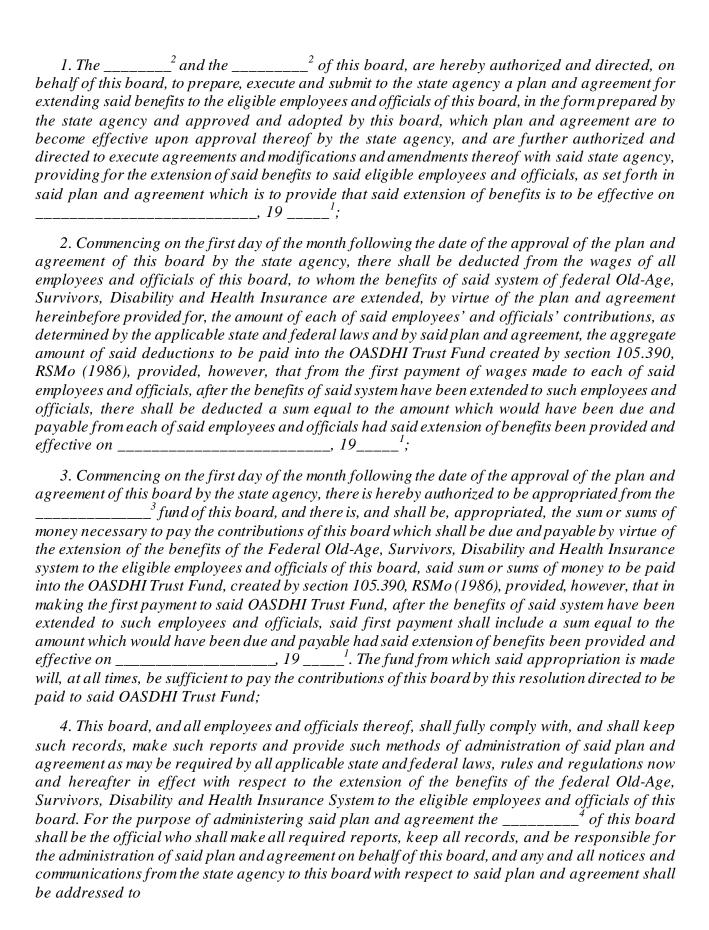
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<i>me</i>	auy of	, 19
(SEAL)		

## [EXHIBIT II

## RESOLUTION RELATING TO FEDERAL OLD-AGE, SURVIVORS, DISABILITY AND HEALTH INSURANCE

SURVIVORS, DISABILITY AND HEALTH INSURANCE  I pon motion by seconded by and
Upon motion by, seconded by, and after full discussion, the following Resolution was adopted:
RESOLUTION
WHEREAS, The Social Security Act Amendments of 1950 authorized the Department of Health Education, and Welfare, at the request of any state, to enter into an agreement with such state for the purpose of extending the benefits of the Old-Age, Survivors, Disability and Health Insurance System, established by Title II of the Social Security Act, as amended (said Act and the Social Security Act Amendments of 1950 being hereinafter collectively call "Social Security Act"), to the employees and officials of such state and of any political subdivision of instrumentality thereof; and
WHEREAS, this board and the members thereof are and have been advised that, pursuant to sections 105.300 through 105.440, RSMo (1986), the state of Missouri, acting by and through its Office of Administration (hereinafter call "State Agency"), has entered, or proposed to enter, into an agreement with said Department of Health, Education, and Welfare for the purpose of extending the insurance system established by the federal acts to the employees and officials of the state of Missouri and of any of its political subdivision or any instrumentality of any one or more of them and that said agreement, as it is or may be made applicable to the eligible employees and officials of this board, may be made effective with respect to services performed by such eligible employees and officials of this board, on or after
WHEREAS, it is hereby declared to be the policy and purpose of this board to extend to all eligible employees and officials of said board, who are not excluded by law, and whether employees in connection with a governmental or proprietary function, the benefits of the system of federa Old-Age, Survivors, Disability and Health Insurance as authorized by the Social Security Act and sections 105.300 through 105.440, RSMo (1986) and amendments thereof, as the same may be now and hereafter in effect;
WHEREAS, this board desires to secure the benefits accorded by said insurance system for the eligible employees and officials of this board in order to insure the benefits thereof, it is deemed necessary that this board submit a plan to, and enter into an agreement with, said state agency which form has been presented to, and is hereby approved and adopted by this board, so that said insurance system may be put into operation and become effective with respect to service performed by the eligible employees and officials of this board on and after

NOW, THEREFORE, IT IS ORDERED THAT:



	MissouriZip Code
5. A true and correct copy of the seal of this board, shall be	of this Order, verified by the Secretary of this Board, and bearing furnished to the state agency.
<sup>1</sup> Insert effective date of coverage <sup>2</sup> 1Insert titles or positions of resolutions of resolutions of resolutions of responsible repo	sponsible officials of employer contributions
	* * * * * * * * *
STATE OF MISSOURI COUNTY OF	CERTIFICATE
I, the undersigned,	, being Secretary of the, Missouri, and, as, such, having the official records of
said and foregoing is a true and c	, missourt, and, as, such, naving me official records of in my possession and custody, do hereby certify that the above orrect copy of the certain Resolution which was adopted by said on the, day of
	, as the same appears in Minute Book No, at pages
In witness hereof I have	e hereunto set my hand and affixed the official seal of said to the day of,
19	
	Secretary