THE MISSOURI BUDGET Fiscal Year 2021

REVIEW OF FISCAL YEAR 2019 REVENUE

Net general revenue collections increased in Fiscal Year 2019 by 1.0 percent over the previous year. With the U.S. economy continuing to expand, moderate revenue growth is expected over the next eighteen months. Revenues are estimated to grow by 2.4 percent in Fiscal Year 2020 with growth slowing to 1.9 percent in Fiscal Year 2021.

THE ECONOMIC OUTLOOK

U.S. Economic Position

The national economy grew in Calendar Year 2019, with growth slowing as the year progressed. The unemployment rate declined and employment growth has continued. Housing starts in 2019 remained on pace with starts during 2018, but below the peak seen during 2017. In the last half of 2019, housing sales had their best run since 2007. Inflation growth remained low, despite strong wage growth and robust consumer spending.

Through November, average employment increased 1.5 percent. The U.S. unemployment rate decreased to 3.5 percent in November, which is the lowest rate since 1969. The U.S. unemployment rate has now been below 4 percent for nearly two years. Personal income continued to improve at a moderate pace. Consumer confidence and spending remained strong through November. Corporate profits saw a one-time boost as companies repatriated income; profits are expected to temperate as repatriation begins to wind down. Despite a volatile year, the stock market continued its record growth. Growth in the median selling price for new homes declined during 2019 and remains below the peak price in 2017. The inventory of homes ended the year at slightly above a five-month supply.

The outlook over the next two years shows a slight deceleration through 2020 and then steady growth through 2021. As the economy remains at full employment, wage growth will likely remain strong fueling continued strong growth in consumer spending. Further, reduced oil and energy prices will continue to leave more disposable income in consumers' pockets and hold costs down for businesses.

After four rate increases in 2018, the Federal Reserve cut interest rates twice in the last half of 2019. Expectations are that the Federal Reserve will remain patient in 2020 before continuing with rate increases in 2021. The Federal Reserve still needs to move cautiously as they continue to unwind a balance sheet that is inflated after the historic quantitative easing program.

Increase by Calendar Year										
<u>2019</u> <u>2020</u> <u>2021</u>										
<u>US</u>										
Real GDP	2.3%	1.9%	2.1%							
Employment	1.6%	1.0%	0.4%							
Personal Income	4.8%	3.9%	4.1%							
Consumer Expenditures	3.4%	3.2%	2.8%							
Consumer Prices	1.6%	2.0%	2.2%							
<u>Missouri</u>										
Employment	1.1%	1.0%	0.3%							
Personal Income	4.3%	3.5%	3.6%							

Economic Projections

In addition, there are other risks to this outlook. Geopolitical conflicts in the Middle East could have a powerful impact on oil prices. Uncertainty in national policy and the renegotiation of international trade agreements may dampen consumer confidence and could further weaken demand for U.S. exports. However, economic growth could exceed expectations if business investment accelerates, hiring continues to accelerate at an elevated pace, and wage growth improves faster than expected.

Missouri Economic Position

Missouri's economy improved in 2019. According to payroll data in December, employment has increased. Through the first eleven months, employment improved 1.3 percent compared to 2018. Unemployment claims remain below prerecession levels. Both personal income and consumer spending had strong growth. Missouri's unemployment rate held steady, remaining at 3.1 percent in November, lower than the national average. Missouri's economy is expected to have moderate growth in 2020 with growth slowing through 2021. Job growth will continue over the next eighteen months, but at slower rates as the economy is already at or near full employment. This should provide a further boost to wages and consumer spending.

REVENUE PROJECTIONS FOR FISCAL YEARS 2019 AND 2020

Revenue forecasting is challenging under the best of circumstances and is even more difficult when there is significant uncertainty around national tax and economic policy.

Moderate revenue growth is expected for Fiscal Year 2020. The revised revenue estimate assumes growth of 2.4 percent, which reflects strong growth in sales taxes and moderate growth in income taxes. Growth in individual income taxes is expected to slow in the remainder of Fiscal Year 2020 given the federal tax reform and subsequent withholding tax changes and the second implementation of state income tax cuts passed in 2014. Tax credit redemptions will continue to equal a large portion of net revenue, approaching the record level reached in Fiscal Year 2012. The revised estimate of 2.4 percent reflects a downward adjustment from the number on which the Fiscal Year 2020 budget is based.

Continued but slowing employment, wage, and spending growth will restrain general revenue collections in Fiscal Year 2021. Governor Parson's Fiscal Year 2021 Budget is based on a foreceast of revenue growth of 1.9 percent.

REVENUE LIMITATION AMENDMENT

Article X of the Missouri Constitution establishes a revenue and spending limit on state government. The limit is 5.6 percent of Missouri personal income, based on the relationship between personal income and total state revenues when the limit was established and approved by voters in November 1980. Calculations made pursuant to Article X of the Missouri Constitution show that total state revenues for Fiscal Year 2018 were below the total state revenue limit by \$3.8 billion.

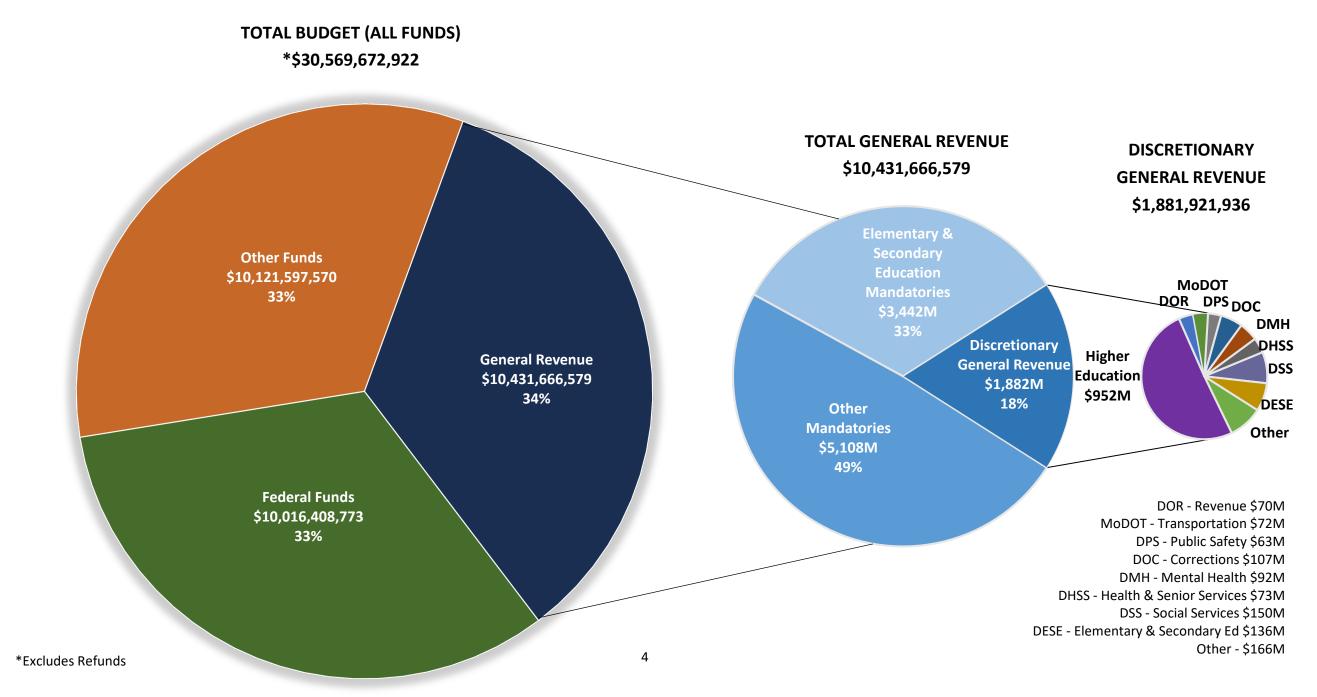
The Office of Administration projects that total state revenues will not exceed the total state revenue limit in Fiscal Years 2020 or 2021. These preliminary calculations are subject to change as actual state revenue collections become known and as the federal government revises its estimates of Missouri personal income. These projections could change if legislation is approved to increase taxes without a vote of the people. Pursuant to Article X of the Missouri Constitution, revenue approved by the voters is not subject to the revenue and spending limit. In addition, Article X, Section 18(e) of the Missouri Constitution states the General Assembly shall not increase taxes or fees in any fiscal year, without voter approval, that in total produce net new annual revenues greater than \$50 million, adjusted annually by the percentage change in the personal income of Missouri for the second previous year, or one percent of total state revenues for the second fiscal year prior to the General Assembly's action, whichever is less.

"Net new annual revenues" is defined as the net increase in annual revenues produced by the total of all tax or fee increases by the General Assembly in a fiscal year, less refunds and less all contemporaneously occurring tax or fee reductions in that same fiscal year.

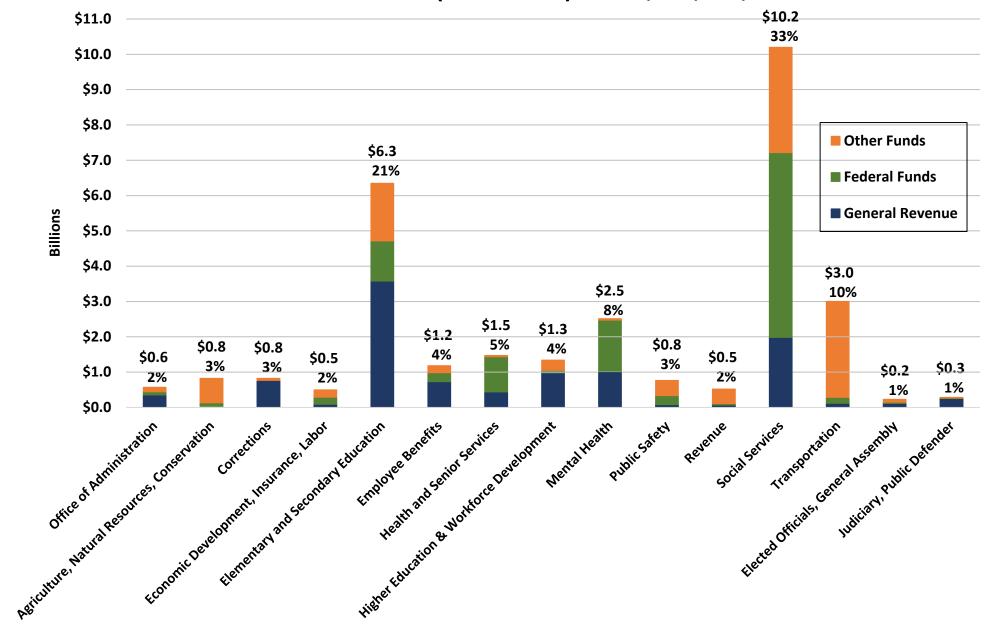
For Fiscal Year 2019, these calculations were \$128.1 million for the personal income amount and \$105.0 million for the one percent of total state revenues amount. Legislative actions in the 2019 session resulted in a decrease of \$62.8 million in state revenues when the provisions are fully implemented.

For Fiscal Year 2020, the calculations are \$135.7 million for the personal income amount and \$110.1 million for the one percent of total state revenues amount.

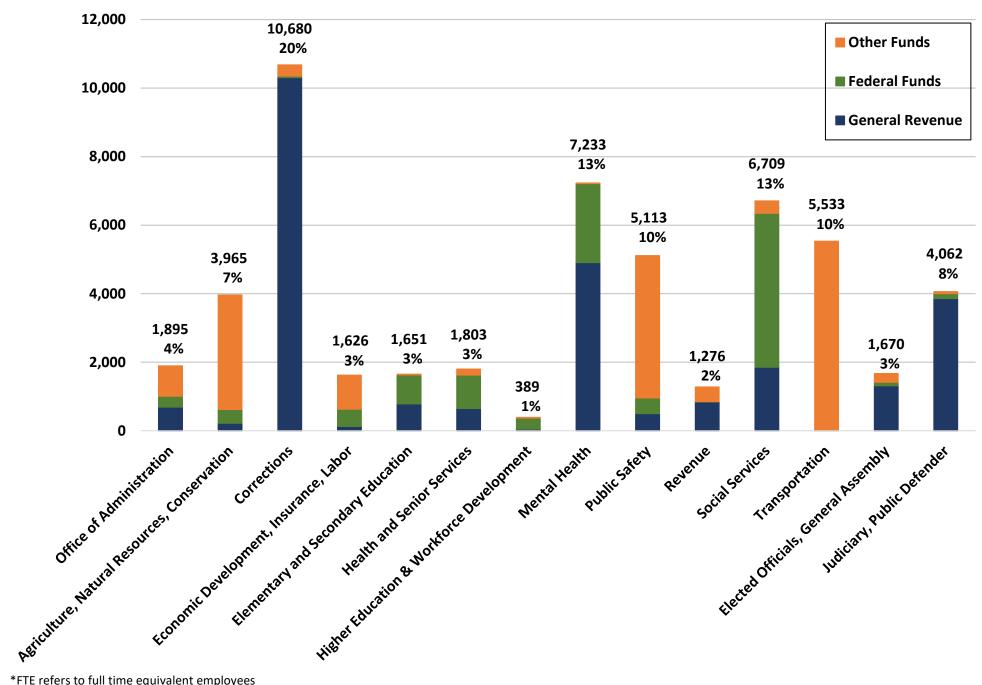
FISCAL YEAR 2021 GOVERNOR'S RECOMMENDED OPERATING BUDGET



FISCAL YEAR 2021 GOVERNOR'S RECOMMENDED OPERATING BUDGET (ALL FUNDS) - *\$30,569,672,922



*Excludes refunds



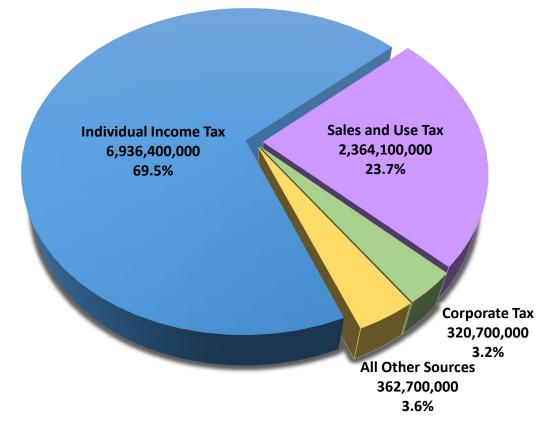
FISCAL YEAR 2021 GOVERNOR'S RECOMMENDED FTE* (ALL FUNDS) – 53,604

*FTE refers to full time equivalent employees

GENERAL REVENUE COLLECTIONS AND ESTIMATES

	Actual	Revenue		
	Collections	Collections Estimate		
Collections	<u>FY 2019</u>	<u>FY 2020</u>	<u>FY 2021</u>	
Individual Income Tax \$	7,646,941,371	\$ 7,827,000,000	\$ 7,949,100,000	
Sales and Use Tax	2,237,149,579	2,326,700,000	2,405,300,000	
Corporate Income/Franchise Tax	526,566,306	486,900,000	493,000,000	
County Foreign Insurance Tax	293,213,210	281,000,000	279,700,000	
Liquor Tax	27,575,535	28,500,000	29,500,000	
Beer Tax	7,517,441	7,600,000	7,900,000	
Interest on Deposits and Investments	20,226,734	20,226,734 23,000,000		
Federal Reimbursements	5,017,420	6,500,000	5,900,000	
All Other Sources	164,743,697	172,700,000	174,500,000	
Total General Revenue Collections	10,928,951,293	11,159,900,000	11,368,000,000	
Refunds	(1,361,595,392)	(1,362,200,000)	(1,384,100,000)	
Net General Revenue Collections \$	9,567,355,901	\$ 9,797,700,000	\$ 9,983,900,000	
Net Growth Rate		2.4%	1.9%	

FISCAL YEAR 2021 REVENUE ESTIMATE Net General Revenue - \$9,983,900,000



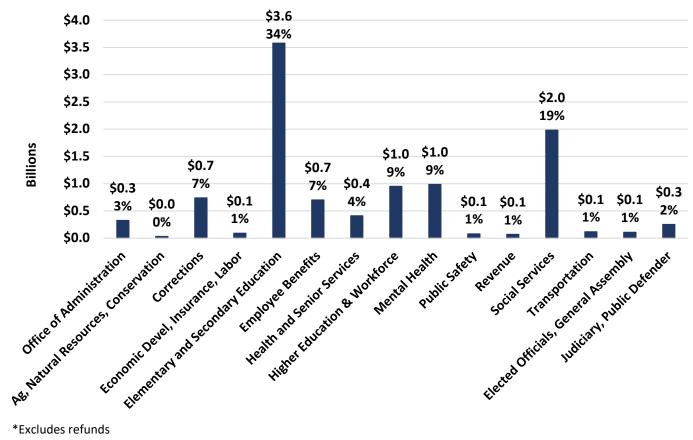
GENERAL REVENUE SUMMARY

RESOURCES	<u>FY 2019</u>	FY 2020	<u>FY 2021</u>
Beginning Balance	\$ 165,619,879	\$ 479,930,577	\$ 408,118,136
Previous Year's Lapse ¹	329,645,994	174,102,506	112,914,269
Revenue Collections	10,928,951,293	11,159,900,000	11,368,000,000
Refunds	(1,361,595,392)	(1,362,200,000)	(1,384,100,000)
Collection Additions	0	1,042,027	0
Transfers to Fund	131,929,979	171,762,570	237,663,279
Total Resources Available	\$ 10,194,551,753	\$ 10,624,537,680	\$ 10,742,595,684
OBLIGATIONS			
Operating Appropriations	\$ 9,425,983,507	\$ 10,111,032,996	\$ 10,431,666,579
Capital Appropriations	98,881,015	105,531,766	94,267,951
Capital Reappropriations	5,066,308	9,478,685	12,914,269
Supplemental	188,647,232	88,124,679	100,000,000
Confirmed Lapse	(3,956,886)	(97,748,582)	0
Total Obligations	\$ 9,714,621,176	\$ 10,216,419,544	\$ 10,638,848,799
Balance	\$ 479,930,577	\$ 408,118,136	\$ 103,746,885
Cash Operating Expense Fund	0	0	(100,000,000)
Ending Balance	\$ 479,930,577	\$ 408,118,136	\$ 3,746,885

NOTES TO GENERAL REVENUE SUMMARY

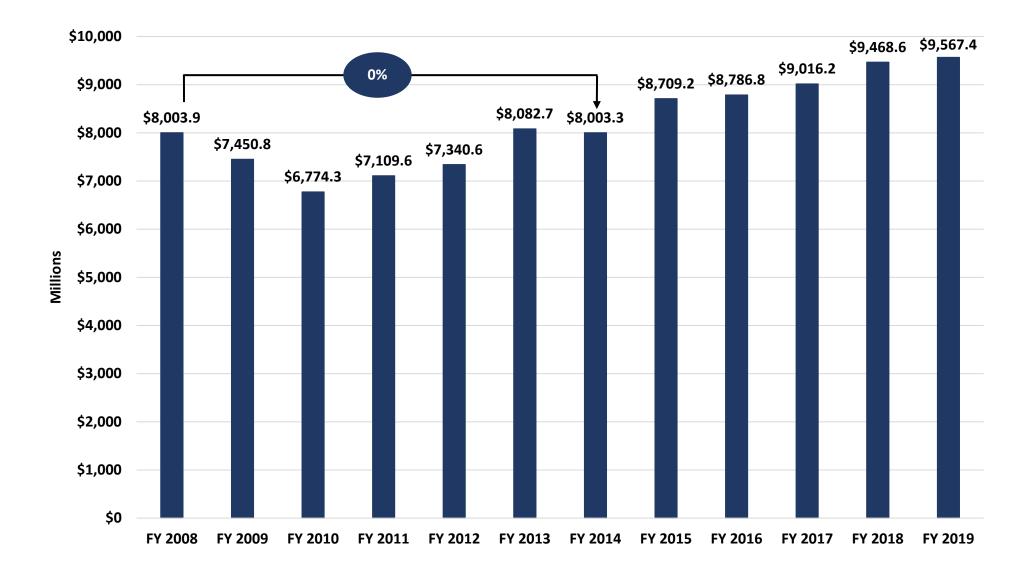
(1) Unexpended appropriations are counted as a resource in the next fiscal year to avoid premature commitment of uncertain resources until actual lapses are known. This includes reserves authorized by Section 33.290, RSMo.

FISCAL YEAR 2021 GOVERNOR'S RECOMMENDED OPERATING BUDGET (GENERAL REVENUE) - *10,431,666,579



*Excludes refunds

NET GENERAL REVENUE COLLECTIONS – FISCAL YEARS 2008-2019



FY 2021 BUDGET SUMMARY

	1120210			
House		FY 2019	FY 2020	FY 2021 Governor's
Bill		Expenditures	Appropriations	Recommendation
<u></u>			<u> </u>	<u></u>
1	Public Debt			
	General Revenue	22,210,847	16,453,907	16,433,854
	Federal Funds	0	0	0
	Other Funds	1,239,931	1,106,550	1,104,987
	Total	23,450,778	17,560,457	17,538,841
2	Elementary and Secondary Education			
	General Revenue	3,463,952,716	3,542,377,186	3,578,499,068
	Federal Funds	968,867,526	1,114,399,744	1,137,472,855
	Other Funds	1,535,985,280	1,616,268,661	1,628,732,655
	Total	5,968,805,522	6,273,045,591	6,344,704,578
	Higher Education and Workforce			
3	Development			
Ū	General Revenue	852,997,581	944,062,570	951,592,916
	Federal Funds	443,947	97,934,273	98,498,175
	Other Funds	249,604,574	294,744,659	287,777,803
	Total	1,103,046,102	1,336,741,502	1,337,868,894
4	Povenue			
4	<u>Revenue</u> General Revenue	59,346,668	64,793,381	69,713,935
	Federal Funds	2,349,155	4,121,909	4,131,100
	Other Funds	443,361,824	446,925,212	446,834,650
	Total	505,057,647	515,840,502	520,679,685
	TOTAL	505,057,047	313,040,302	520,079,005
4	Transportation			
	General Revenue	13,424,420	168,570,485	117,809,632
	Federal Funds	78,045,933	134,792,908	138,820,930
	Other Funds	1,934,932,308	2,630,585,318	2,745,341,211
	Total	2,026,402,661	2,933,948,711	3,001,971,773
5	Office of Administration			
	General Revenue	226,497,063	235,297,459	233,589,722
	Federal Funds	56,645,040	100,750,473	99,536,347
	Other Funds	30,896,859	96,453,997	113,676,831
	Total	314,038,962	432,501,929	446,802,900
5	Employee Benefits			
	General Revenue	645,002,793	679,780,456	702,502,137
	Federal Funds	215,839,997	243,642,178	251,691,404
	Other Funds	189,517,642	216,960,665	228,436,762
	Total	1,050,360,432	1,140,383,299	1,182,630,303
6	Agriculture			
	General Revenue	4,800,668	5,493,058	5,821,259
	Federal Funds	4,253,948	6,129,034	6,245,467
	Other Funds	19,824,232	26,753,182	27,269,179
	Total	28,878,848	38,375,274	39,335,905
6	Natural Resources			
U	General Revenue	12,788,832	25,836,184	26,297,846
	Federal Funds	21,994,127	66,655,058	65,595,811
	Other Funds	263,159,381	526,063,463	524,292,348
	Total	297,942,340	618,554,705	616,186,005

FY 2021 BUDGET SUMMARY

	112021					
House		FY 2019	FY 2020	FY 2021 Governor's		
Bill		Expenditures	Appropriations	Recommendation		
6	<u>Conservation</u>		<u> </u>			
	General Revenue	0	0	0		
	Federal Funds	0	0	0		
	Other Funds	143,885,307	170,642,115	169,443,220		
	Total	143,885,307	170,642,115	169,443,220		
7	Economic Development					
	General Revenue	65,621,998	86,477,746	87,375,891		
	Federal Funds	105,575,525	115,585,647	115,070,985		
	Other Funds Total	<u>36,858,675</u> 208,056,198	38,007,933 240,071,326	39,151,011 241,597,887		
7	Commerce and Insurance					
•	General Revenue	0	1,059,868	1,055,672		
	Federal Funds	1,219,840	1,250,000	1,300,000		
	Other Funds	35,824,024	62,533,397	63,648,182		
	Total	37,043,864	64,843,265	66,003,854		
7	Labor and Industrial Relations					
	General Revenue	1,814,817	2,300,836	2,353,485		
	Federal Funds	28,891,227	53,404,850	53,186,932		
	Other Funds	112,359,532	148,346,396	133,922,213		
	Total	143,065,576	204,052,082	189,462,630		
8	Public Safety	00 404 074	~~~~~~	00 004 700		
	General Revenue	63,434,871	80,029,386	80,681,730		
	Federal Funds Other Funds	103,132,353	220,860,954	224,693,104		
	Total	<u>383,934,721</u> 550,501,945	451,562,904 752,453,244	460,120,732 765,495,566		
9	Corrections					
U U	General Revenue	660,345,667	694,653,958	739,158,926		
	Federal Funds	2,112,650	4,817,868	4,917,328		
	Other Funds	61,957,502	81,833,814	80,868,437		
	Total	724,415,819	781,305,640	824,944,691		
10	Mental Health					
	General Revenue	811,249,900	913,192,053	987,533,474		
	Federal Funds	1,191,444,298	1,503,219,599	1,483,412,278		
	Other Funds	33,317,380	46,739,656	44,747,457		
	Total	2,036,011,578	2,463,151,308	2,515,693,209		
10	Health and Senior Services General Revenue	369,106,899	387,356,890	410,124,615		
	Federal Funds	935,454,682	1,018,921,163	410,124,615 1,025,807,903		
	Other Funds	935,454,682 17,179,805	36,396,649	1,025,807,903 37,612,624		
	Total	1,321,741,386	1,442,674,702	1,473,545,142		
11	Social Services					
	General Revenue	1,771,846,911	1,832,000,795	1,983,455,882		
	Federal Funds	4,724,489,522	5,091,333,962	5,231,909,018		
	Other Funds	2,671,266,638	2,698,597,732	2,981,302,120		

FY 2021 BUDGET SUMMARY

	1120211			
				FY 2021
House		FY 2019	FY 2020	Governor's
Bill		Expenditures	Appropriations	Recommendation
12	Elected Officials		70 004 054	74 540 470
	General Revenue	54,455,077	70,201,654	71,546,476
	Federal Funds	9,894,957	39,566,061	39,553,266
	Other Funds	59,285,308	79,012,680	78,836,280
	Total	123,635,342	188,780,395	189,936,022
12	Judiciary			
	General Revenue	191,240,998	200,524,697	202,853,598
	Federal Funds	5,063,016	14,587,721	14,763,313
	Other Funds	10,124,507	12,472,060	13,905,875
	Total	206,428,521	227,584,478	231,522,786
12	Public Defender			
	General Revenue	46,014,317	48,474,898	49,335,009
	Federal Funds	0	125,000	625,000
	Other Funds	1,558,106	3,000,896	3,004,358
	Total	47,572,423	51,600,794	52,964,367
12	<u>General Assembly</u>			
	General Revenue	34,322,866	38,198,328	38,770,600
	Federal Funds	0	0	0
	Other Funds	70,011	373,710	375,989
	Total	34,392,877	38,572,038	39,146,589
13	Real Estate			
10	General Revenue	70,407,138	73,897,201	75,160,852
	Federal Funds	16,895,196	19,295,014	19,177,557
	Other Funds	13,737,759	11,012,774	11,192,646
	Total	101,040,093	104,204,989	105,531,055
14	Operating Supplemental			
17	General Revenue		88,124,679	
	Federal Funds		108,500,883	
	Other Funds		265,823,299	
	Total		462,448,861	-
	- Charles		402,440,001	
	Total Operating Budget			
	General Revenue	9,440,883,047	10,199,157,675	10,431,666,579
	Federal Funds	8,472,612,939	9,959,894,299	10,016,408,773
	Other Funds	8,249,881,306	9,962,217,722	10,121,597,570
	Total	26,163,377,292	30,121,269,696	30,569,672,922
	Capital Improvements - One-Time			
	Projects*			
	General Revenue	95,471,932	105,531,766	94,267,951
	Federal Funds	17,821,381	151,200,000	57,317,598
	Other Funds	125,825,918	88,803,481	180,600,961
	Total	239,119,231	345,535,247	332,186,510
	Grand Total			
	General Revenue	9,536,354,979	10,304,689,441	10,525,934,530
	Federal Funds	8,490,434,320	10,111,094,299	10,073,726,371
	Other Funds	8,375,707,224	10,051,021,203	10,302,198,531
	Total	26,402,496,523	30,466,804,943	30,901,859,432

* Reappropriations are recognized in the budget in the first year they are appropriated. Expenditures from reappropriations are recognized in the year in which the expenditure occurred.

FY 2021 FTE SUMMARY

House <u>Bill</u>		FY 2019 <u>Budget</u>	FY 2020 <u>Budget</u>	FY 2021 Governor's <u>Recommendation</u>
1	Public Debt			
	General Revenue	0.00	0.00	0.00
	Federal Funds	0.00	0.00	0.00
	Other Funds	0.00	0.00	0.00
	Total	0.00	0.00	0.00
2	Elementary and Secondary Education			
	General Revenue	787.52	786.52	784.52
	Federal Funds	852.51	846.91	845.91
	Other Funds	18.75	18.75	20.75
	Total	1,658.78	1,652.18	1,651.18
	Higher Education and Workforce			
3	<u>Development</u>			10.00
	General Revenue	44.03	44.03	46.03
	Federal Funds	1.00	344.02	321.12
	Other Funds	21.80	21.80	21.80
	Total	66.83	409.85	388.95
4	Revenue		0.47.00	0.4.4.00
	General Revenue	892.02	847.02	844.02
	Federal Funds	4.74	4.74	4.74
	Other Funds	426.79	426.29	427.29
	Total	1,323.55	1,278.05	1,276.05
4	Transportation		0.00	0.00
	General Revenue	0.00	0.00	0.00
	Federal Funds	15.29	14.29	14.29
	Other Funds	5,540.58	5,533.58	5,518.58
	Total	5,555.87	5,547.87	5,532.87
5	Office of Administration	000.04	000.04	000.04
	General Revenue	668.24	686.21	688.21
	Federal Funds	321.29	321.29	321.29
	Other Funds	<u> </u>	885.22 1,892.72	<u>885.22</u> 1,894.72
•				
6	Agriculture	00.44	00.4.4	00.04
	General Revenue	88.14	89.14	89.64
	Federal Funds	47.21	47.21	43.51
	Other Funds	<u>320.41</u> 455.76	<u>324.41</u> 460.76	<u>327.61</u> 460.76
6	Natural Resources			
5	General Revenue	129.95	128.90	128.90
	Federal Funds	339.82	355.49	356.69
	Other Funds	1,225.28	1,231.68	1,227.48

FY 2021 FTE SUMMARY

House <u>Bill</u>		FY 2019 Budget	FY 2020 <u>Budget</u>	FY 2021 Governor's Recommendation
6	Conservation			
	General Revenue	0.00	0.00	0.00
	Federal Funds	0.00	0.00	0.00
	Other Funds	1,812.81	1,791.81	1,790.81
	Total	1,812.81	1,791.81	1,790.81
7	Economic Development			
	General Revenue	65.86	73.60	86.19
	Federal Funds	498.67	44.77	29.18
	Other Funds	298.18	59.23	62.23
	Total	862.71	177.60	177.60
7	Commerce and Insurance	0.00	40.00	40.00
	General Revenue	0.00	16.00	16.00
	Federal Funds	0.00	0.00	0.00
	Other Funds	567.08	760.08	755.08
	Total	567.08	776.08	771.08
7	Labor and Industrial Relations			
	General Revenue	20.22	21.22	21.22
	Federal Funds	613.54	600.04	476.04
	Other Funds	176.36	178.86	179.86
	Total	810.12	800.12	677.12
8	Public Safety			
	General Revenue	480.57	491.57	499.57
	Federal Funds	430.83	457.83	456.83
	Other Funds	4,160.55	4,158.55	4,156.55
	Total	5,071.95	5,107.95	5,112.95
9	<u>Corrections</u>			
	General Revenue	10,930.35	10,443.85	10,306.85
	Federal Funds	43.00	43.00	43.00
	Other Funds	260.00	320.88	329.88
	Total	11,233.35	10,807.73	10,679.73
10	Mental Health			
	General Revenue	4,870.13	4,918.53	4,904.88
	Federal Funds	2,296.14	2,292.44	2,307.92
	Other Funds	46.50	23.30	20.50
	Total	7,212.77	7,234.27	7,233.30
10	Health and Senior Services			
	General Revenue	647.57	649.08	649.08
	Federal Funds	969.45	975.06	976.06
	Other Funds	142.27	179.01	178.01
	Total	1,759.29	1,803.15	1,803.15

FY 2021 FTE SUMMARY

House <u>Bill</u> 11	Social Services	FY 2019 <u>Budget</u>	FY 2020 <u>Budget</u>	FY 2021 Governor's <u>Recommendation</u>
	General Revenue	1,855.03	1,864.30	1,854.38
	Federal Funds	4,545.65	4,517.90	4,491.32
	Other Funds	363.93	362.91	362.91
	Total	6,764.61	6,745.11	6,708.61
12	Elected Officials			
	General Revenue	622.58	622.08	622.03
	Federal Funds	95.26	101.01	100.63
	Other Funds	247.68	255.93	256.36
	Total	965.52	979.02	979.02
12	Judiciary			
	General Revenue	3,213.30	3,219.30	3,244.30
	Federal Funds	168.25	168.25	142.25
	Other Funds	58.50	58.50	60.50
	Total	3,440.05	3,446.05	3,447.05
12	Public Defender			
	General Revenue	595.13	613.13	613.13
	Federal Funds	0.00	0.00	0.00
	Other Funds	2.00	2.00	2.00
	Total	597.13	615.13	615.13
12	General Assembly			
	General Revenue	687.92	689.92	689.92
	Federal Funds	0.00	0.00	0.00
	Other Funds	1.25	1.25	1.25
	Total	689.17	691.17	691.17
	Total Budget			
	General Revenue	26,598.56	26,204.40	26,088.87
	Federal Funds	11,242.65	11,134.25	10,930.78
	Other Funds	16,592.91	16,594.04	16,584.67
	Total	54,434.12	53,932.69	53,604.32

SUPPLEMENTAL RECOMMENDATIONS FISCAL YEAR 2020

	GENERAL	FEDERAL		OTHER	
	REVENUE	FUNDS		FUNDS	TOTAL
Department of Elementary and Secondary Education	\$ 27,841,791	\$ 12,676,961	\$	0	\$ 40,518,752
Department of Revenue	262,428	0		2,034,467	2,296,895
Department of Transportation	0	7,000,000		5,000,000	12,000,000
Office of Administration	3,619,525	4,530,791		4,530,792	12,681,108
Department of Economic Development	0	490,458		0	490,458
Department of Mental Health	5,556,627	1,318,724		0	6,875,351
Department of Health and Senior Services	4,368,860	0		0	4,368,860
Department of Social Services	 46,475,448	 82,483,949	2	254,258,040	 383,217,437
TOTAL	\$ 88,124,679	\$ 108,500,883	\$ 2	265,823,299	\$ 462,448,861