



Michael L. Parson

GOVERNOR
STATE OF MISSOURI

June 28, 2024

TO THE SECRETARY OF STATE
OF THE STATE OF MISSOURI
102nd GENERAL ASSEMBLY
SECOND REGULAR SESSION

Herewith I return to you Senate Substitute for Senate Committee Substitute for House Committee Substitute for House Bill No. 2010 entitled:

AN ACT

To appropriate money for the expenses, grants, refunds, and distributions of the Department of Mental Health, the Department of Health and Senior Services, and the several divisions and programs thereof, and the Missouri Health Facilities Review Committee to be expended only as provided in Article IV, Section 28 of the Constitution of Missouri, and to transfer money among certain funds for the period beginning July 1, 2024, and ending June 30, 2025.

Section 10.093

I hereby veto \$5,000,000 general revenue for the planning, design, construction, expansion, and operation of a behavioral health facility on the campus of North Kansas City Hospital. The passage of SB 727 (2024) will cost the State an estimated \$400 million more annually for K-12 education once fully implemented. Fully funding the K-12 foundation formula alone in Fiscal Year 2026 is currently estimated to cost an additional \$300 million over the Fiscal Year 2025 appropriation level. Beyond this addition of nearly one billion dollars in annual obligated funding through 2031, the General Assembly spent nearly \$300 million more general revenue than my Fiscal Year 2025 recommended budget in their Truly Agreed and Finally Passed budget. My Administration has consistently prioritized the State's fiscal stability – not only for today, but for years to come. While the State may have a fund balance this fiscal year, we must maintain a balanced budget that keeps future obligations in mind, ensuring the State can maintain a AAA bond rating and continue to meet its statutory and constitutional obligations in the years to come. In light of all these factors, I have vetoed this provision in an effort to help ensure the financial stability of Missouri beyond my Administration and the current General Assembly.

Additionally, the total cost of this project is expected to be approximately \$15.4 million. State funding for local and regional projects should at a minimum be a shared responsibility between the state and local entity.

From \$15,000,000 to \$10,000,000 from General Revenue Fund.

From \$15,000,000 to \$10,000,000 in total for the section.

Section 10.100

I hereby veto \$75,000 Department of Mental Health Federal Fund for staff to administer and oversee the Innovation and Behavioral Health Model Grant. The addition of new FTEs beyond my recommended budget has been limited to a minimal increase.

Personal Service by \$75,000 from \$1,761,304 to \$1,686,304 from Department of Mental Health Federal Fund.

From \$3,646,837 to \$3,571,837 in total from Department Mental Health Federal Fund.

From \$6,525,512 to \$6,450,512 in total for the section.

Section 10.105

I hereby veto \$220,000 Opioid Addiction Treatment and Recovery Fund for a nonprofit organization to provide substance abuse recovery publications, programs, recovery materials, services, housing, detoxifying emergency care, and education to treat and prevent addiction and substance use and abuse in Missouri. Not enough information is available about the intended recipient of this funding to ensure this is a responsible use of the Opioid Addiction Treatment and Recovery Fund.

For a nonprofit organization to provide substance abuse recovery publications, programs, recovery materials, services, housing, detoxifying emergency care, and education to treat and prevent addiction and substance use and abuse in Missouri.

From \$220,000 to \$0 from Opioid Addiction Treatment and Recovery Fund.

From \$30,008,948 to \$29,788,948 in total for the section.

Section 10.109

I hereby veto \$3,200,000 Opioid Addiction Treatment and Recovery Fund for the expansion of services at recovery community centers. While this funding would support an important cause in offering resources to individuals recovering from opioid use disorder, the legislative intent for this funding conflicts with the allowable uses of the Opioid Addiction Treatment and Recovery Fund. As per the national opioid settlement terms and Section 196.1050, RSMo, these funds must be expended only on opioid-related services and expenses. My recommended budget included general revenue for this item since these centers provide services other than opioid

recovery programs. The State could not reimburse these centers for non-opioid services using these funds and therefore funds would lapse unnecessarily. Additionally, vetoing this item ensures the Opioid Addiction Treatment and Recovery Fund can be preserved for other allowable uses to help Missourians and our communities address the opioid crisis.

From \$4,400,000 to \$1,200,000 from Opioid Addiction Treatment and Recovery Fund.

From \$8,802,527 to \$5,602,527 in total for the section.

Section 10.110

I hereby veto \$2,000,000 Opioid Addiction Treatment and Recovery Fund for opioid prevention, treatment, and recovery expansion services. While this supports the important goal of helping individuals and communities struggling with opioid addiction, these are new services. It is important to ensure these programs are effective in helping to address the opioid crisis before expanding to an investment of this magnitude.

For treatment of alcohol and drug abuse.

From \$7,993,184 to \$5,993,184 from Opioid Addiction Treatment and Recovery Fund.

I hereby veto \$500,000 Budget Stabilization Fund for the operations of a nonprofit organization providing housing supportive services to individuals and their families affected by HIV/AIDS. The General Assembly grossly overappropriated Budget Stabilization Funds. The State funded this project last fiscal year with the intention that it was a one-time investment.

For the purpose of funding a program that aims to contain HIV/AIDS healthcare costs.

From \$500,000 to \$0 from Budget Stabilization Fund.

From \$334,714,765 to \$332,214,765 in total for the section.

Section 10.122

I hereby veto \$1,300,000 Opioid Addiction Treatment and Recovery Fund for the creation of a statewide substance use disorder data analytics platform. The Department of Mental Health can utilize existing resources to achieve the goal of this funding and preserve Opioid Addiction Treatment and Recovery Funds for other allowable uses to help Missourians and our communities address the opioid crisis.

Said section is vetoed in its entirety from \$1,300,000 to \$0 from Opioid Addiction Treatment and Recovery Fund.

From \$1,300,000 to \$0 in total for the section.

Section 10.125

I hereby veto \$980,000 Opioid Addiction Treatment and Recovery Fund for improvements to the housing facilities of Recovery Lighthouse. The State funded this project last fiscal year with the intention that it was a one-time investment. Additionally, vetoing this item preserves Opioid Addiction Treatment and Recovery Funds for other allowable uses to help Missourians and our communities address the opioid crisis.

For repair and renovation of an organization that provides transitional living and supportive housing for individuals in recovery from alcohol and drugs.

From \$980,000 to \$0 from Opioid Addiction Treatment and Recovery Fund.

From \$21,583,697 to \$20,603,697 in total for the section.

Section 10.400

I hereby veto \$350,000 general revenue for an Environmental Accessibility Adaption Program. The passage of SB 727 (2024) will cost the State an estimated \$400 million more annually for K-12 education once fully implemented. Fully funding the K-12 foundation formula alone in Fiscal Year 2026 is currently estimated to cost an additional \$300 million over the Fiscal Year 2025 appropriation level. Beyond this addition of nearly one billion dollars in annual obligated funding through 2031, the General Assembly spent nearly \$300 million more general revenue than my Fiscal Year 2025 recommended budget in their Truly Agreed and Finally Passed budget. My Administration has consistently prioritized the State's fiscal stability – not only for today, but for years to come. While the State may have a fund balance this fiscal year, we must maintain a balanced budget that keeps future obligations in mind, ensuring the State can maintain a AAA bond rating and continue to meet its statutory and constitutional obligations in the years to come. In light of all these factors, I have vetoed this provision in an effort to help ensure the financial stability of Missouri beyond my Administration and the current General Assembly. Additionally, the Department of Mental Health already has partnerships in place to meet this need.

Expense and Equipment by \$350,000 from \$409,671 to \$59,671 from General Revenue Fund.
From \$2,157,181 to \$1,807,181 in total from General Revenue Fund.

From \$3,288,440 to \$2,938,440 in total for the section.

Section 10.410

I hereby veto \$9,432,860, including \$3,254,337 general revenue for a rate increase for the Division of Developmental Disabilities Day Habilitation care providers. The passage of SB 727 (2024) will cost the State an estimated \$400 million more annually for K-12 education once fully implemented. Fully funding the K-12 foundation formula alone in Fiscal Year 2026 is currently estimated to cost an additional \$300 million over the Fiscal Year 2025 appropriation level.

Beyond this addition of nearly one billion dollars in annual obligated funding through 2031, the General Assembly spent nearly \$300 million more general revenue than my Fiscal Year 2025

recommended budget in their Truly Agreed and Finally Passed budget. My Administration has consistently prioritized the State's fiscal stability – not only for today, but for years to come. While the State may have a fund balance this fiscal year, we must maintain a balanced budget that keeps future obligations in mind, ensuring the State can maintain a AAA bond rating and continue to meet its statutory and constitutional obligations in the years to come. In light of all these factors, I have vetoed this provision in an effort to help ensure the financial stability of Missouri beyond my Administration and the current General Assembly. Additionally, these providers were given rate increases in previous years that exceeded those recommended by recent rate studies.

For community programs.

From \$834,156,209 to \$830,901,872 from General Revenue Fund.

From \$1,529,540,020 to \$1,523,361,497 from Department of Mental Health Federal Fund.

From \$2,419,408,793 to \$2,409,975,933 in total for the section.

Section 10.710

I hereby veto \$5,500,000 Opioid Addiction Treatment and Recovery Fund for statewide fentanyl testing of water at schools. While I am supportive of efforts to help address drug use in schools, this is a new program. A smaller pilot project allows for a closer look at the effectiveness of the testing program without being fiscally irresponsible. This item can be revisited once the program is able to demonstrate effectiveness.

For statewide fentanyl testing of water at schools.

From \$7,500,000 to \$2,000,000 from Opioid Addiction Treatment and Recovery Fund.

From \$23,672,526 to \$18,172,526 in total for the section.

Section 10.720

I hereby veto \$875,000 Budget Stabilization Fund for a communications and logistics platform for emergency service responders and providers. The General Assembly grossly overappropriated Budget Stabilization Funds.

For the Department to enter into an agreement with an organization that administers funds derived from 190.800 to establish a HIPAA-compliant communication and patient logistics platform.

From \$1,750,000 to \$875,000 from Budget Stabilization Fund.

From \$17,093,216 to \$16,218,216 in total for the section.

Section 10.760

I hereby veto \$200,000 general revenue for the Elks Mobile Dental Clinic. The passage of SB 727 (2024) will cost the State an estimated \$400 million more annually for K-12 education once fully implemented. Fully funding the K-12 foundation formula alone in Fiscal Year 2026 is currently estimated to cost an additional \$300 million over the Fiscal Year 2025 appropriation level. Beyond this addition of nearly one billion dollars in annual obligated funding through 2031, the General Assembly spent nearly \$300 million more general revenue than my Fiscal Year 2025 recommended budget in their Truly Agreed and Finally Passed budget. My Administration has consistently prioritized the State's fiscal stability – not only for today, but for years to come. While the State may have a fund balance this fiscal year, we must maintain a balanced budget that keeps future obligations in mind, ensuring the State can maintain a AAA bond rating and continue to meet its statutory and constitutional obligations in the years to come. In light of all these factors, I have vetoed this provision in an effort to help ensure the financial stability of Missouri beyond my Administration and the current General Assembly.

For the Elks Mobile Dental Clinic.
From \$600,000 to \$400,000 from General Revenue Fund.

From \$4,131,137 to \$3,931,137 in total for the section.

Section 10.770

I hereby veto \$100,000 Budget Stabilization Fund for the implementation of a doula registration process. The General Assembly grossly overappropriated Budget Stabilization Funds. Additionally, the General Assembly did not truly agree and finally pass legislation to create a statewide doula insurance registry. Further, this budget includes multiple items totaling \$975,000 in ongoing funding to support doulas and doula training services. Finally, this appropriation provided funding for salaries as a one-time State expense; whereas staffing is an ongoing cost and could jeopardize the program's future sustainability leading to job losses if the funding were not to be provided in the future.

For the implementation of a pregnancy and postpartum doula registration process.
Personal Service from \$52,016 to \$0 from Budget Stabilization Fund.
Expense and Equipment from \$47,984 to \$0 from Budget Stabilization Fund.
From \$100,000 to \$0 in total from Budget Stabilization Fund.

From \$21,271,353 to \$21,171,353 in total for the section.

Section 10.830

I hereby veto \$10,000,000 Department of Health and Senior Services Federal Stimulus – 2021 Fund for distributions to Area Agencies on Aging. While this supports the important goal of helping seniors throughout the State, there is insufficient funding from the appropriated source to support this item.

For distributions to the Area Agencies on Aging.
From \$10,000,000 to \$0 from Department of Health and Senior Services Federal Stimulus – 2021 Fund.

I hereby veto \$2,500,000 Department of Health and Senior Services Federal Fund for the Long-term Care Ombudsman Program. While this supports the important goal of helping seniors throughout the State, there is insufficient funding from the appropriated source to support this item.

For the Ombudsman Program operated by the Area Agencies on Aging or their service providers.

From \$2,500,000 to \$0 from Department of Health and Senior Services Federal Fund.

From \$100,275,141 to \$87,775,141 in total for the section.

Section 10.900

I hereby veto \$317,000 Budget Stabilization Fund for grants to promote emergency medical services instruction. The General Assembly grossly overappropriated Budget Stabilization Funds. Additionally, training is already required to be provided prior to high school graduation for all students in Missouri, and is thus the responsibility of local schools.

For grants to promote EMS instruction in CPR and AED.

From \$317,000 to \$0 from Budget Stabilization Fund.

From \$43,170,506 to \$42,853,506 in total for the section.

On June 28, 2024 I approved said Senate Substitute for Senate Committee Substitute for House Committee Substitute for House Bill No. 2010, except for those items specifically vetoed and not approved.

Respectfully submitted,



Michael L. Parson
Governor