

# NOT DONE YET

BUDGET AND  
LEGISLATIVE PRIORITIES

FISCAL YEAR 2024





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*Michael L. Parson*  
GOVERNOR  
STATE OF MISSOURI

January 18, 2023

TO THE GENERAL ASSEMBLY AND THE PEOPLE OF MISSOURI:

Over the past year, our administration has prioritized building a stronger tomorrow for all Missourians. From workforce development and education to infrastructure and health care, we've made historic investments in this state and its people, showing what is possible when we come together for the common good. Because of these efforts, Missouri is stronger today, and we are not done yet.

This year's budget demonstrates our administration's new standard for the people of Missouri. With these key investments, we can create opportunities for Missourians through education and workforce development, strengthen our infrastructure, keep our communities safe, and improve the health and well-being of our families. Our dedication to doing better for Missourians is clear.

In Missouri, we understand the importance of building the bench of professionals that will lead us into the future. Whether it be expanding access to child care and pre-kindergarten, increasing funding for youth behavioral health across the state, or making the largest investment in generations into the I-70 corridor, we intend to not only provide opportunity for Missourians today, but guarantee it for our kids and grandkids tomorrow.

From Kennett to Rockport, from the Gateway Arch to the Buck O'Neil Bridge, for those who work in blue jeans and boots or a suit and tie, every Missourian will benefit from these investments. Together, we have achieved great success in the past, and by continuing that momentum into the future, we can accomplish even more.

A budget is about priorities, and we are confident that these priorities continue to put our state on the right path. We look forward to working together in 2023 to achieve even more for the people of Missouri. When it comes to building a brighter future for Missourians, we are NOT DONE YET.

Sincerely,

A handwritten signature in black ink, reading "Michael L. Parson".

Michael L. Parson  
Governor



# *Celebrate* THE WINS

## PARSON ADMINISTRATION HIGHLIGHTS

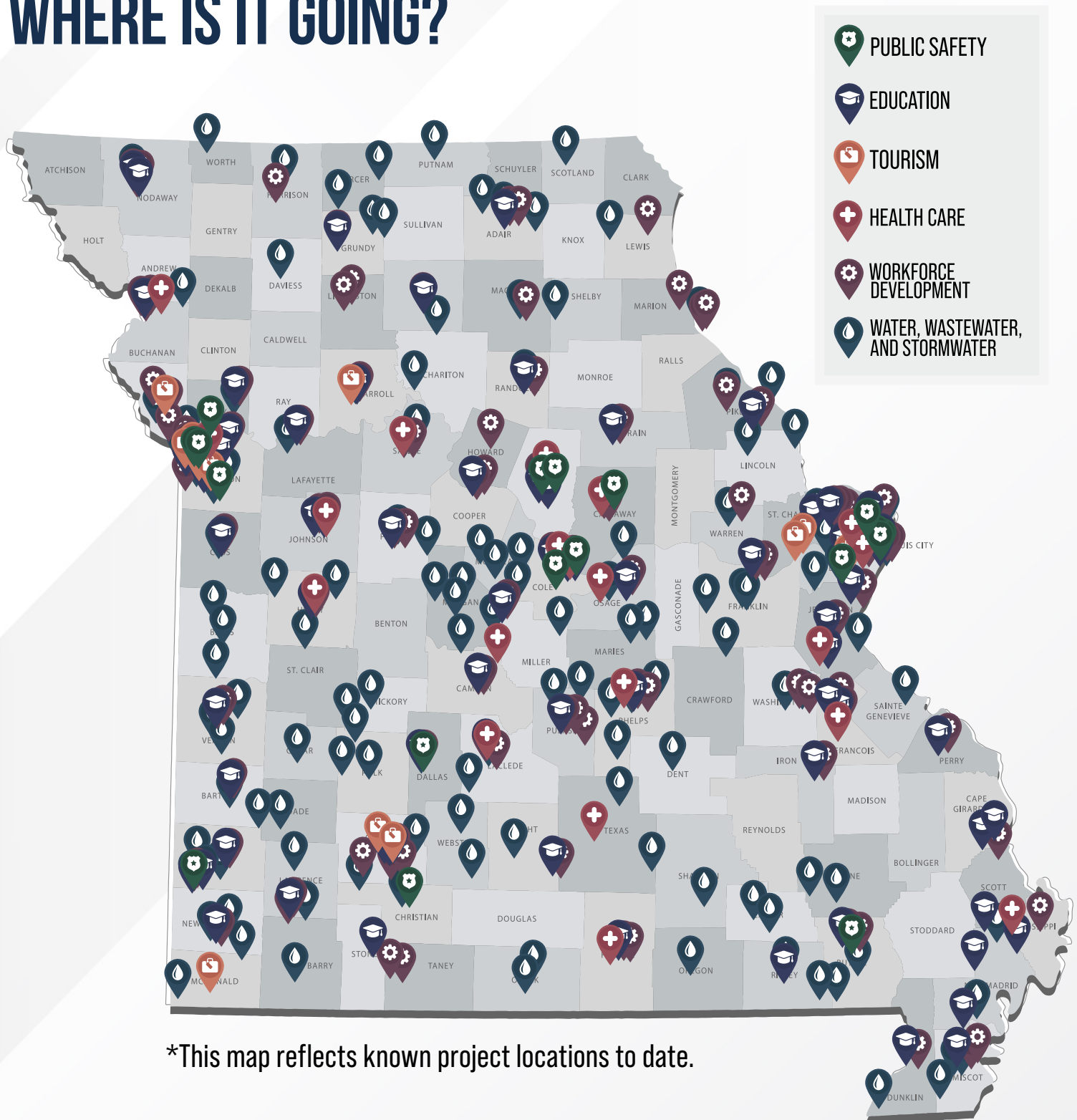


- Signed the Largest Income Tax Cut in Missouri History
- Signed Historic Ag Bill, Protecting Missouri's #1 Economic Driver
- Increased Teacher Pay, Providing Nearly 18,000 Teachers With Pay Raises
- Fully Funded Public Education While Expanding Parent Choice
- Committed Nearly \$1 Billion to Strengthen Early Child Care Network
- Implemented the New 988 Crisis Hotline
- Established Missouri Blue Scholarship for Law Enforcement Academy Recruits
- Missouri's Unemployment Rate Hit Record Low of 2.4%
- Met Goal of Establishing 20,000 New Apprentices Three Years Early
- Appointed Five Total Statewide Officials
- Ranked 1st in the US for On-The-Job Training
- Ranked 1st in the US for Low Cost of Doing Business
- One Start Training Program Assisted 1,032 Company Projects
- Provided 7.5% Pay Raise to State Team Members
- Planned \$10 Billion in New Transportation Infrastructure Projects
- Broadband Expanded to 73,600 Hard to Reach Households and Businesses
- Supported Higher Education Capital Improvement Projects to Improve Workforce Opportunities
- Announced OneHealth Lab to Lead Nation in Virus Sequencing
- Appointed 109 Judges
- Appointed Over 1,000 Missourians to Boards, Commissions, and County Offices
- Cleared 2,253 Backlog Clemency Applications, Granting 434 Pardons, and 20 Commutations



# MISSOURI'S STATE FIS

## WHERE IS IT GOING?





# CAL RECOVERY FUNDS

## WHAT'S THE PLAN?

As passed by the Missouri General Assembly and signed by Governor Parson, House Bill 3020 (2022) details the budget for Missouri's State Fiscal Recovery Funds.

**TOTAL FUNDS BUDGETED**  
**\$2,767,172,184**

Our guiding principles for programs and grant opportunities are as follows:

### *Sustainable*

Limited to one-time expenditures and minimal ongoing costs.

### *Long-Term Impact*

We want to make the most of these investments for the next generation to help transform communities and improve the lives of citizens for the long-term.

### *Sizable Impact Across the State*

Statewide or significant regional impact.

### *Capacity*

State agencies, contractors, and businesses are able to administer the funding within the allowable federal time frames.

### *Programs, Not Projects*

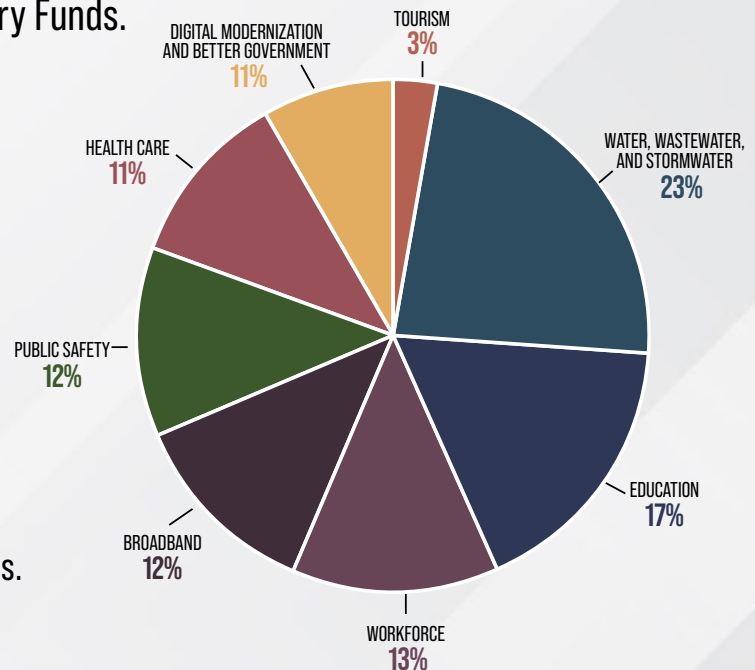
Not limiting funds for single projects or organizations, but making grants available for entities to apply and compete.

### *Leveraging Funds through Matching Funds*

Maximizes available funding by maximizing total funds available and focusing local and state efforts around shared priorities. Ensures local buy-in and commitment. Helps protect local government from federal audits.

Visit [MOARPA.mo.gov](https://moarpa.mo.gov) to learn more.

Funds Transparency Portal: [Treasurer.mo.gov/COVID](https://Treasurer.mo.gov/COVID)







# INFRASTRUCTURE

Maintaining our state's roads, bridges, and waterways is critical to ensuring we have the framework for success in the future, and while outstanding progress has been made in recent years, there is still more work to be done. Governor Parson's budget reflects his continued commitment to revitalizing our state's infrastructure, calling for key investments in our roads, rail, ports, airports, and in broadband. These investments will help strengthen Missouri's infrastructure system, which serves as a lifeline for transportation across the nation.



## INTERSTATE 70 PROJECT

**\$859M**

Expanding the capacity of I-70 across the suburban areas of Kansas City, St. Louis, and Columbia.

## STATEWIDE TRANSPORTATION IMPROVEMENT PROGRAM (STIP)

**\$379M**

Increasing the STIP investment and funding the construction projects Missouri Department of Transportation (MoDOT) will undertake over the next five years. This includes highways and bridges, transit, aviation, rail, waterways, bicycle, pedestrian, operations, and maintenance projects.

## BROADBAND

**\$247.7M**

Investing in broadband planning, deployment, mapping, education, and adoption focused on unserved and underserved areas. Our administration has invested more than \$300 million in broadband since 2019.

## RAILROAD CROSSING SAFETY IMPROVEMENTS

**\$35M**

Partnering with local communities and railroads to improve safety at public railroad crossings.





# A STORY OF *Success*

## FOCUS ON BRIDGES

In January of 2019, Governor Parson launched the “Focus on Bridges” program to address the need for additional funding for infrastructure projects across the state and to repair or replace 250 of the state’s poorest bridges. To date, the program has replaced 222 bridges.

We have made large and continuous investments in our transportation network to ensure the efficient movement of goods and services in our state, across the nation, and around the globe. Supply chains that run through the center are successful, and Missouri is that center.

The Focus on Bridges program continues to be a major priority for Governor Parson’s administration with all 250 scheduled to be replaced by 2024.

## AIRPORT INFRASTRUCTURE \$21.2M

Partnering with the federal government to provide improvements to Waynesville-St. Robert Regional Airport, Rosecrans Memorial Airport, and Jefferson City Memorial Airport.

## ENERGY GRID RESILIENCE \$13.9M

Strengthening the resilience and preventing outages in Missouri’s electric grid by investing in grid hardening and modernization, micro grids, and advanced modeling technologies. Funding may also be used to train, recruit, retain, and reskill workers.

## MISSOURI RIVER NAVIGATION \$650,000

Partnering with Port KC and the United States Army Corps of Engineers on a Lower Missouri River Navigation Study to determine navigation structures in the Missouri River.







# A STORY OF Success

## BROADBAND

Many of Missouri's rural and underserved communities still lack access to high speed internet and broadband. In response, Governor Parson has invested more than \$300 million since the start of his administration to expand broadband access to Missouri's rural and underserved urban communities as well as school districts, investing in the economy of tomorrow.

***"Expanding broadband is essential to our state's infrastructure," Governor Parson said. "Connecting more Missourians with high-speed internet will allow them to utilize digital platforms for education, health, and businesses that are so critical to their success."***

Over the past five years, more than 73,000 new and improved broadband connections have been established in hard to reach areas. High speed broadband access has been brought to 18,700 households across the state since the beginning of Governor Parson's administration.

These investments in broadband coverage allow Missouri schools and communities to use high speed internet and provide underserved Missourians access to the infrastructure of tomorrow.

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# EDUCATION AND WORKFORCE

Governor Parson understands the importance of education and workforce development to meet the demands of the future. Missouri has made major progress on this issue in recent years, and we must continue to take action, improve education, and provide more options for high-demand job training. From early childhood education to post-secondary opportunities, Governor Parson's budget makes substantial investments aimed at giving more Missourians the education and training necessary to fill the jobs of tomorrow.



# EDUCATION

## EDUCATION STABILIZATION FUND

**\$250M**

Creating a rainy day fund for public and charter school education.

## FULLY FUND SCHOOL TRANSPORTATION

**\$233.4M**

Fully funding school districts' transportation costs for students.

## FULLY FUND K-12 EDUCATION

**\$117.5M**

Funding the state's elementary and secondary education formula, bringing the base foundation funding for public education to more than \$3.6 billion.

## CHILD CARE SUBSIDY

**\$78.5M**

Increasing subsidy rates for child care providers currently at the 25th percentile for infants, 22nd percentile for preschoolers, and 21st percentile for school-aged children to the 58th percentile of the most recent market rate study.

## HIGHER EDUCATION INSTITUTIONS

**\$70.8M**

Increasing core funding for the state's four-year higher education institutions, community colleges, and State Technical College of Missouri.



# A STORY OF *Success*

## TEACHER PAY

On average, Missouri's teachers are some of the lowest paid in the nation. In an effort to address this issue, last year Governor Parson proposed a raise to the salary of starting teachers in an effort to improve recruitment and retention.

One teacher who benefited from this is Mrs. Emily Fluckey, who received a \$7,000 pay increase thanks to the new baseline salary program. She was able to move out of her parents' house, get married, and begin pursuing a master's degree.

Mrs. Fluckey says her favorite part about teaching is the "A-Ha" moments she gets to share with her students. Whether it's a hard word or a tough math problem, when her students finally "get it," finally have that "A-Ha" moment, it reconfirms her passion for teaching and helping develop our next generation.

## EXPAND ACCESS TO PRE-KINDERGARTEN PROGRAMS

**\$56M**

Expanding access to early childhood education programs in public and charter schools for all four-year olds eligible for free and reduced price lunch. This proposal is expected to provide early childhood education access to approximately 17,000 more children across the state.

## SCHOOL SAFETY IMPROVEMENTS

**\$50M**

Funding grants for public school districts and charter schools for school safety improvements. Eligible expenses could include physical security upgrades and associated technology, training costs for teachers and staff, school safety plan updates, or other related school safety improvements.

## CAREER LADDER

**\$31.9M**

Recognizing and rewarding productive, effective educators who enhance the educational experience of students through professional development, additional responsibilities, and voluntary efforts that are not already compensated.

## FAST TRACK

**\$800,000**

Continuing the Fast Track Workforce Incentive Grant Program to address workforce needs by encouraging adults to pursue a certificate, degree, or industry-recognized credential in a workforce area designated as high-demand.

## JOBS FOR AMERICA'S GRADUATES (JAG)

**\$500,000**

Providing school services to help at-risk youth graduate high school and successfully transition to post-secondary education or meaningful employment. JAG, a voluntary in-school program that counts as a high school elective, focuses on core competencies that prepare students for workforce success. This funding will allow JAG to serve more schools.





# WORKFORCE DEVELOPMENT

## HIGHER EDUCATION IMPROVEMENT CAPITAL PROJECTS

**\$272.4M**

Investing in capital improvement projects at public higher education institutions that transform how Missouri trains workers, conducts research, and supports communities.

## MOEXCELS

**\$38.3M**

Funding the fourth year of MoExcels projects to facilitate the development of employer-driven workforce education and training programs in high-demand occupations at Missouri's public higher education institutions.

## SEMICONDUCTOR PRODUCTION

**\$25M**

Investing in research, program development, and skills training to increase our competitiveness for semiconductor manufacturing opportunities.

## APPRENTICESHIP MISSOURI

**\$3M**

Funding to sustain the Office of Workforce Development's apprenticeships in education, emergency services, IT, local and state government occupations, logistics, public health care, public safety, and transportation. Funds will enable Missourians to access training and work experience that leads to long-term employment and family-sustaining wages, while ensuring employers have the skillsets their businesses need to serve more Missourians.

## YOUTH APPRENTICESHIPS

**\$495,000**

Expanding registered youth apprenticeships for Missouri students ages 16 to 18.





# GOVERNMENT REFORM

Governor Parson and his Cabinet remain committed to making state government more efficient and accountable by investing in our workforce, incentivizing better performance, and regularly reassessing how we work to better serve Missourians. As public servants, it is our responsibility to provide reliable and responsive service to the people of Missouri. Governor Parson's budget reflects his continued support for state team members and the need to invest in state government to meet the demands of the future.



## **INVESTING IN OUR WORKFORCE**

**\$273.6M**

Providing a pay increase for state employees to keep pace with Missouri's labor market and to improve recruitment and retention. This includes an 8.7 percent cost of living increase for all state team members, as well as a \$2 per hour shift differential for eligible state team members working in certain congregate care facilities during high-need evening and overnight shifts.

## **FACILITIES MAINTENANCE RESERVE FUND**

**\$234.2M**

Increasing funding to better maintain, repair, and renovate state facilities.

## **STATE WAREHOUSE**

**\$26.3M**

Constructing a new consolidated state warehouse complex.

## **CHILDREN'S DIVISION RECONSTRUCTION AND REFORM**

**\$22M**

Improving the health and safety of Missouri's most vulnerable children by hiring more team members, restructuring support staff to maximize impact, and supporting more families and children through difficult circumstances.

## **MISSOURI VETERANS CEMETERIES**

**\$15.7M**

Improving the Missouri Veterans Commission's veterans cemeteries in Higginsville and Springfield.

## **STATEWIDE TECHNOLOGY INVESTMENTS**

**\$15.6M**

Supporting the implementation of a Single Sign-On, improving network resiliency, increasing cybersecurity, and establishing a technology command center as part of the Digital Government Transformation Initiative.

## **CORRECTIONS COMMUNITY SUPERVISION CENTER (CSC)**

**\$10.2M**

Constructing a new 60-bed Probation and Parole CSC in Southwest Missouri to provide community-based, short term interventions to monitor, assess, and stabilize offenders at risk of recidivism.

## **DIVISION OF YOUTH SERVICES ST. LOUIS YOUTH CENTER**

**\$7.2M**

Constructing a new youth center in the St. Louis region, which will include classrooms, a dormitory, a kitchen, laundry services, and administrative offices.

## **STATE FAIR MAINTENANCE BUILDING**

**\$4.6M**

Constructing a new maintenance building to house a three-bay mechanic shop, electrical shop, plumbing shop, carpenter shop, paint shop, and office space on the State Fairgrounds.

## **OPERATIONAL EXCELLENCE**

**\$3.6M**

Establishing a Center of Operational Excellence, providing for citizen engagement and feedback, and improving customer service centers.

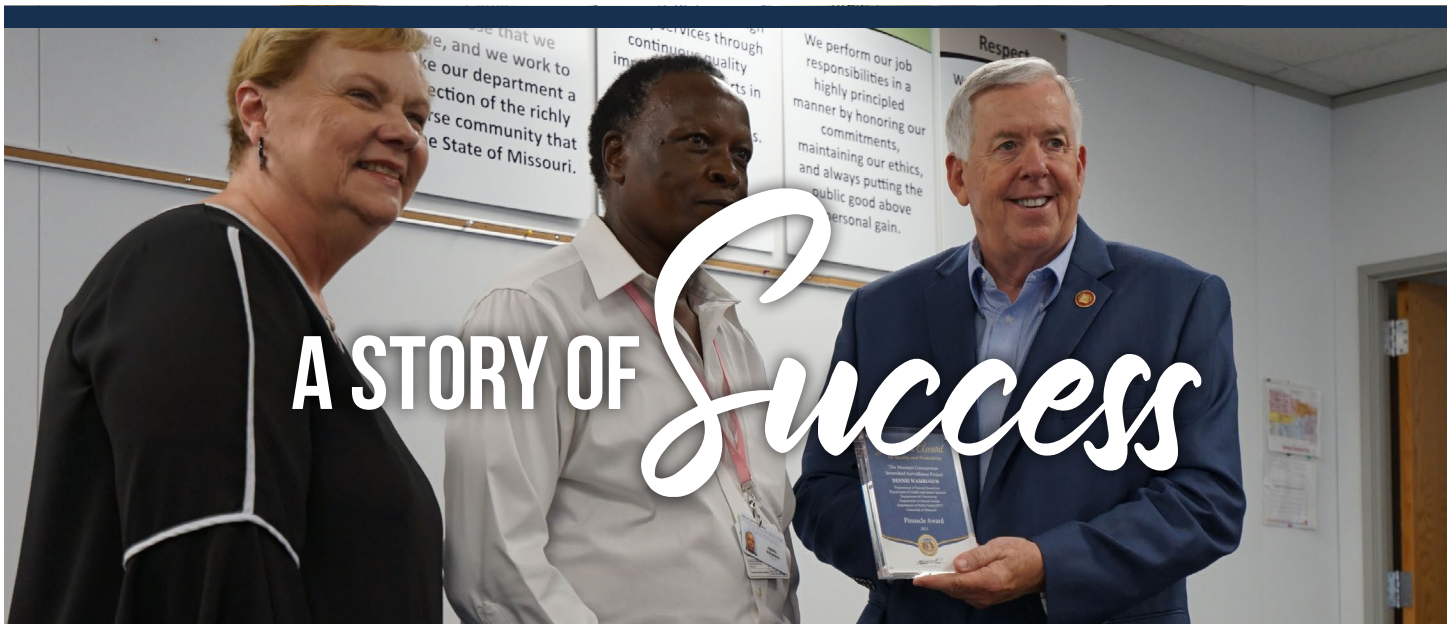
## **TALENT MANAGEMENT**

**\$3.2M**

Continuing statewide talent development programs, including Missouri Way, Leadership Academy, and establishing an Aspiring Professionals Academy, as well as providing for job fair recruiting, targeted digital advertising, and statewide career events.







## INVESTMENT IN THE WORKFORCE

When Governor Parson first took office, the State of Missouri was struggling to recruit and retain a highly skilled workforce. In 2019, Governor Parson gave his first State of the State address and proposed a three percent raise to those making below \$70,000 per year in state government and a one percent raise to those making over \$70,000 per year in an effort to make the State of Missouri more competitive with the private sector.

In January 2021, Governor Parson provided a two percent raise for all state team members and created a better pay structure within all state agencies. He oversaw an additional three percent increase for correctional officers and an additional two percent increase for food service workers within the Department of Corrections.

In January 2022, Governor Parson established a seven and a half percent pay increase for state team members resulting in a record 12.5 percent raise since the beginning of his administration making Missouri's state workforce more competitive with the private sector.

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# MENTAL HEALTH AND HEALTH CARE

Governor Parson is committed to ensuring all Missourians have access to mental health and health care services. Governor Parson's continued investments in health care are designed to provide additional access points for health care and mental health, additional services for those seeking mental health support, and support for health care providers. Governor Parson has done this by partnering with community-based organizations, and health care providers and professionals to ensure quality services are afforded to Missouri's most vulnerable citizens.



## TREATMENT AND SUPPORT FOR MISSOURIANS WITH BEHAVIORAL HEALTH AND DEVELOPMENTAL DISABILITIES

**\$88M**

Providing MO HealthNet behavioral health services for an additional 7,198 individuals and waiver services for 1,540 new individuals with developmental disabilities in need of residential services and in-home supports.

## CHILDREN'S RESIDENTIAL TREATMENT PROVIDER RATE INCREASE

**\$42.8M**

Increasing the rates for providers at residential treatment facilities serving Missouri's most vulnerable children.

## MO HEALTHNET ELIGIBILITY REDETERMINATIONS

**\$16.8M**

Ensuring program integrity and that citizens enrolled in MO HealthNet are eligible for services at the end of the federal Public Health Emergency.

## TRANSFORMATION OF RURAL COMMUNITY HEALTH

**\$15M**

Creating hubs at up to six rural hospitals across Missouri to address social determinants of health, thereby reducing hospitalizations and emergency room visits.

## MATERNAL MORTALITY PREVENTION

**\$4.4M**

Implementing a new maternal mortality prevention plan to provide support and address preventable deaths of expecting and postpartum mothers.



# A STORY OF *Success*

## YOUTH BEHAVIORAL HEALTH LIAISONS

Across the nation, there are more and more children dealing with mental health issues. In response, Governor Parson provided \$420,000 in funding for Youth Behavioral Health Liaisons in his FY 2023 budget.

The goal of providing additional Youth Behavioral Health Liaison positions is to provide help and support for children suffering from mental illness. Liaisons establish strong linkages between schools and other community resources to ensure vulnerable youth populations get access to care. They also follow-up with children referred to them in order to track progress and ensure success.

Leah Crawford is one mother who has seen firsthand the benefits of this program. In one visit, her daughter experienced a change for the better. The family was visited by a Youth Behavioral Health Liaison named Phallin. “She didn’t appear to be rushed and extended her time with my daughter no questions asked. My daughter finally felt she was speaking to someone she trusted, and she opened up more to her than anyone,” Leah Crawford said.

## ADDRESSING HEALTH CARE STAFFING SHORTAGES

**\$3.9M**

Helping alleviate the state’s health care staffing shortages by increasing capacity in Certified Nurse Assistant (CNA) training programs in community colleges and technical schools and offering CNA training program reimbursements for certified nurses in state facilities.

## LOCAL PUBLIC HEALTH AUTHORITIES (LPHAs) ACCREDITATION

**\$3.8M**

Incentivizing Missouri’s LPHAs to become accredited in order to bolster public health efforts across 10 public health regions.

## YOUTH BEHAVIORAL HEALTH LIAISONS

**\$3.4M**

Funding for additional Youth Behavioral Health Liaisons across the state to collaborate with schools, the juvenile justice system, and the Department of Social Services Children’s Division to ensure youth are connected to appropriate community treatment and to help improve outcomes for at-risk youth.

## MASTER PLAN ON AGING

**\$1.2M**

Preparing a framework enabling a guiding vision for policies and programs supporting aging with dignity.

## PRIMARY CARE EDUCATION LOAN PROGRAM

**\$1M**

Transitioning the Primary Care Resource Initiative for Missouri (PRIMO) loan program to a loan repayment program for the purpose of paying all or part of the educational loans for public health professionals practicing in underserved areas.

## LONG-TERM CARE OMBUDSMAN

**\$278,659**

Improving direct advocacy of long-term care facility residents through part-time staff and increasing awareness of the ombudsman volunteer program.





## MISSOURI TALENT PATHWAYS

In response to the continuing challenge of recruiting and retaining skilled health care workers, Governor Parson launched Missouri Talent Pathways, an initiative to build a bench of highly dedicated state team members. Tara Baisden, a grandmother of three from Rolla, wanted to make a difference in the lives of others. After she learned about the initiative, she immediately applied. Tara is now employed and providing residential support to two individuals and is scheduled to graduate from the apprenticeship program in July. Tara says this career change has been awesome and a life-calling.

The first of its kind in the nation, Missouri Talent Pathways is a registered apprenticeship program, which blends on-the-job mentoring with technical instruction and culminates in participants receiving a certificate as a certified direct support professional.

***“This registered apprenticeship will increase career opportunities to more Missourians and is a great example of the kind of innovation that occurs in state government,” Governor Parson said. “It’s programs like this one that allow Missouri to consistently rank among the top states for apprenticeship opportunities. We look forward to this program helping expand health care workforce solutions while improving our ability to care for some of Missouri’s most vulnerable citizens.”***

The program currently has 14 community organizations participating as employer partners and 162 registered apprentices to date. The first apprentice graduated in December 2022 as a certified direct support professional through Platte County Board of Services.





# PUBLIC SAFETY

Governor Parson and his Cabinet remain committed to the safety of all Missourians. Governor Parson's continued investments in public safety are designed to help protect all Missourians. As a former Sheriff, and having served in law enforcement for more than 22 years, Governor Parson knows what it takes to keep our communities safe. Governor Parson's budget calls for numerous investments in public safety to better serve our communities.



## MODOT SAFETY INITIATIVES

**\$14.5M**

Funding for MoDOT's high priority safety-related equipment, including upgrading and replacing Truck Mounted Attenuators (TMAs), automated flaggers, signage, and public service announcements to better protect motorists and state team members working on the roads.

## HIGHWAY PATROL TECHNOLOGY UPGRADES

**\$11.2M**

Upgrading fleet radios, upgrading software and hardware for field analysis of body-worn cameras, and improving technical support at the interoperability center to monitor the state's public safety radio communications platform.

## CORRECTIONS TEAM MEMBER SUPPORT RESOURCES

**\$5.9M**

Enhancing support for corrections professionals by providing trauma care and staff wellbeing initiatives.







## **OUTPATIENT AND JAIL-BASED COMPETENCY RESTORATION**

**\$3.7M**

Addressing bed shortages in hospitals and jails by providing funding for treatment services and case management for individuals remaining in custody until they can be placed in a Department of Mental Health facility or deemed competent to stand trial.

## **988 CRISIS HOTLINE**

**\$1M**

Continuing the 988 Crisis Hotline, which serves as the emergency hotline for mental health crises. This provides support to the seven regional crisis call centers and 65 crisis mobile teams throughout the state.

## **CHILD EXPLOITATION CYBER CRIME PREVENTION**

**\$500,000**

Increasing the funds for the state's cyber crime task forces, monitoring cyber tips, and intercepting online child sexual exploitation, enticement, child sexual abuse material, and child pornography.

## **SCHOOL SAFETY TIPLINE**

**\$256,069**


Funding to sustain Courage2Report, the statewide reporting mechanism for school violence.

## **CRIME VICTIM ADVOCATE CERTIFICATION PROGRAM**

**\$231,085**

Developing training standards and offering access to free training and education to those serving victims.





# A STORY OF *Success*

## MISSOURI BLUE SCHOLARSHIP FUND

Across the nation, there is a shortage of qualified law enforcement officers. Governor Parson established the Missouri Blue Scholarship Fund to assist Law Enforcement academy recruits who may not have the resources to attend a law enforcement academy.

*“Missourians support our law enforcement who keep us safe and value the contributions officers make every day. These scholarships are an additional way of showing our support and commitment to those who choose to serve,” Governor Parson said.*

The scholarships are available to law enforcement training academy recruits whose tuition is not being paid by a law enforcement agency. More than \$681,000 in scholarship awards have already been distributed since October 2022, leading more Missourians to choose a career of service to their local communities.

As of January 2023, 147 cadets have received a Missouri Blue Scholarship with another 124 applicants scheduled to begin later this month. This scholarship will lead to more law enforcement officers and safer communities across the State of Missouri.

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**“Missouri children are the future. The future of our state, our nation, and our democracy.**

**For your kids, your grandkids, and your families, this Governor, this Dad, and this Gramps isn't done yet. We are NOT DONE YET for the great State of Missouri!”**

**— GOVERNOR MIKE PARSON**

